



ST. CLAIR COUNTY Community Consultation Officers (CCO) Meeting

NOVEMBER 13, 2019



FEMA



TODAY'S AGENDA

Reviewing the Updated Flood Risk Data for Your County

Next Steps in the Map Adoption Process

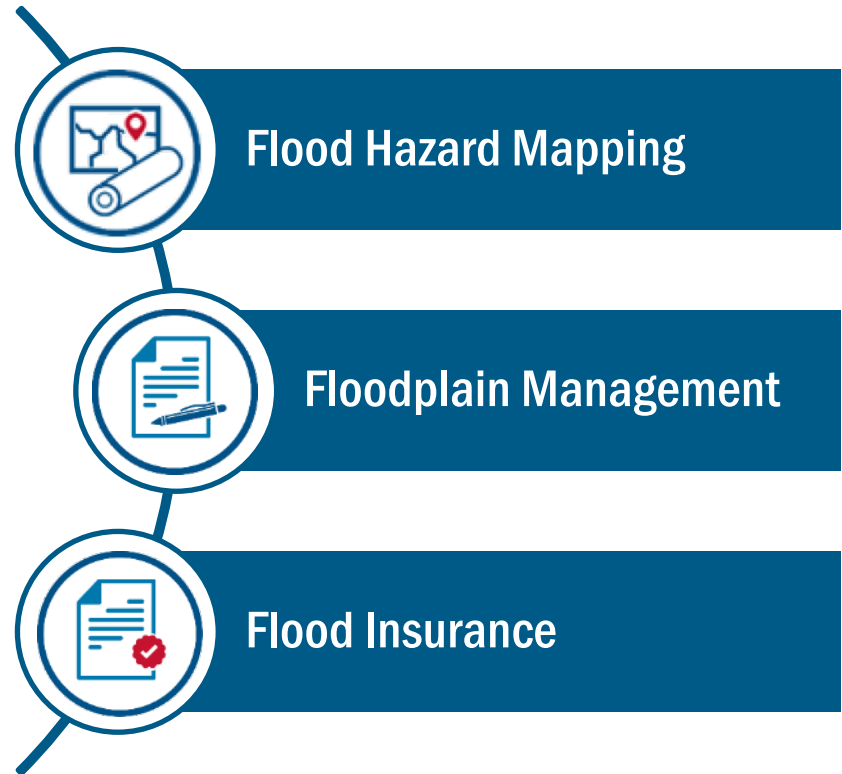
Understanding Floodplain Management Ordinance Requirements

Understanding Flood Insurance

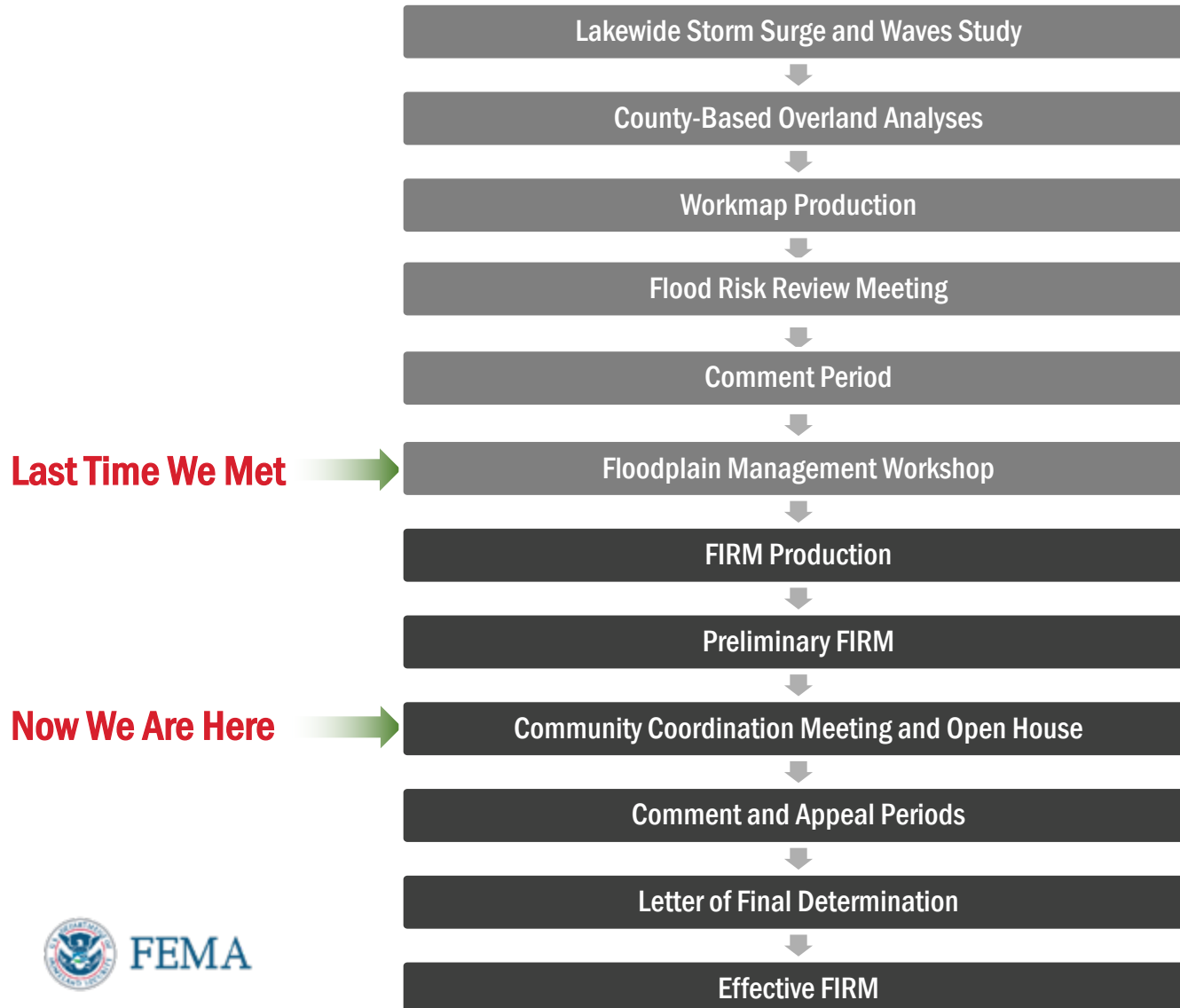
Hazard Mitigation Planning

The National Flood Insurance Program

The National Flood Insurance Program, or NFIP, balances three related areas that must support each other.



The Status of this Study



Reviewing the Updated Flood Risk Data for your County



FEMA

RiskMAP
Increasing Resilience Together

Why is FEMA Updating Your Flood Maps?

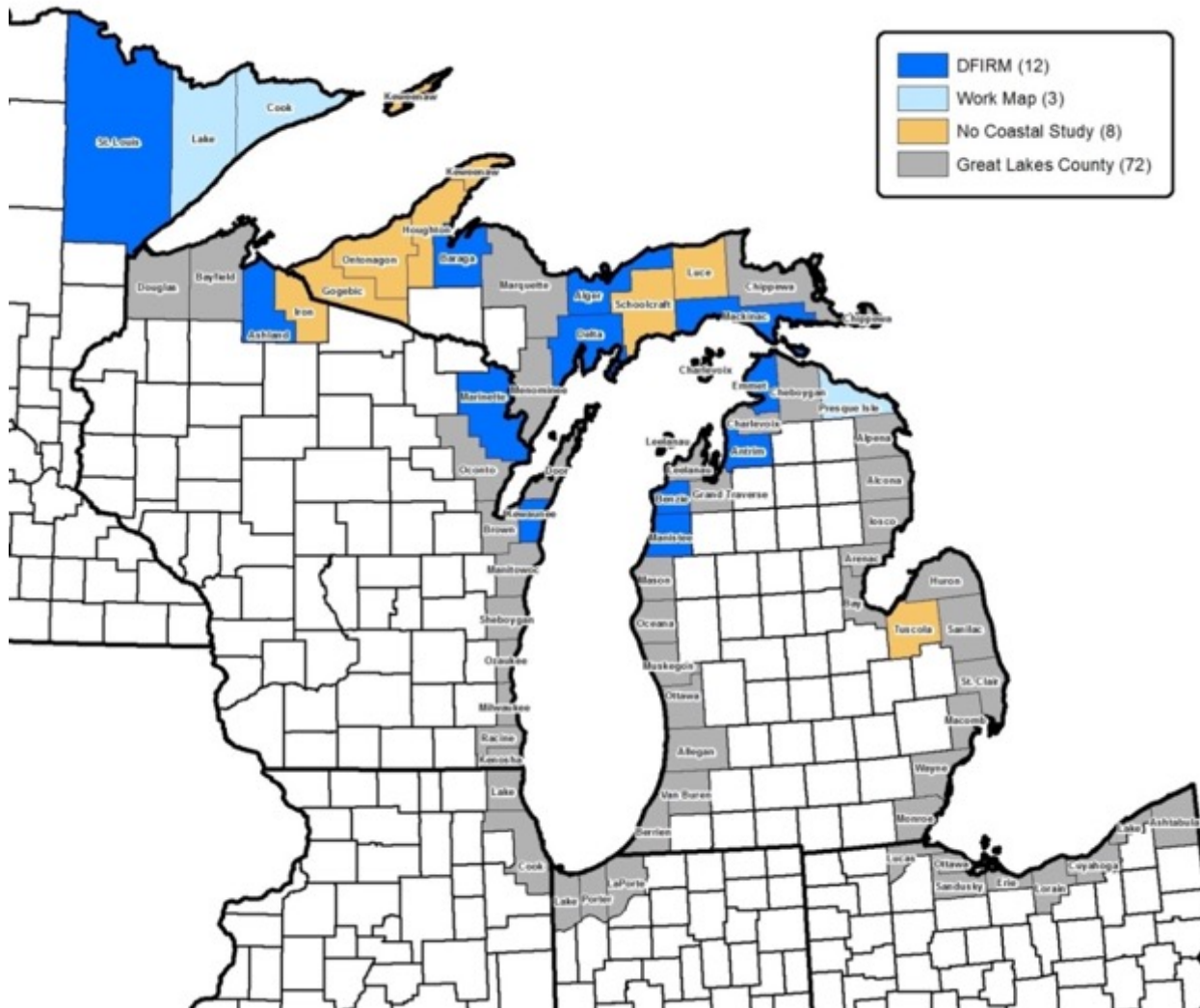
The **Great Lakes Coastal Flood Study** provides updated flood risk information for areas around each of the Great Lakes using uniform methodology, updated terrain data, and modern wave modeling techniques.

Many factors contribute to flood map revisions:

- ▶ Population growth and increased development
- ▶ Movement of rivers and shorelines
- ▶ Changing technology and improved modeling techniques and data



Program Goals and Status



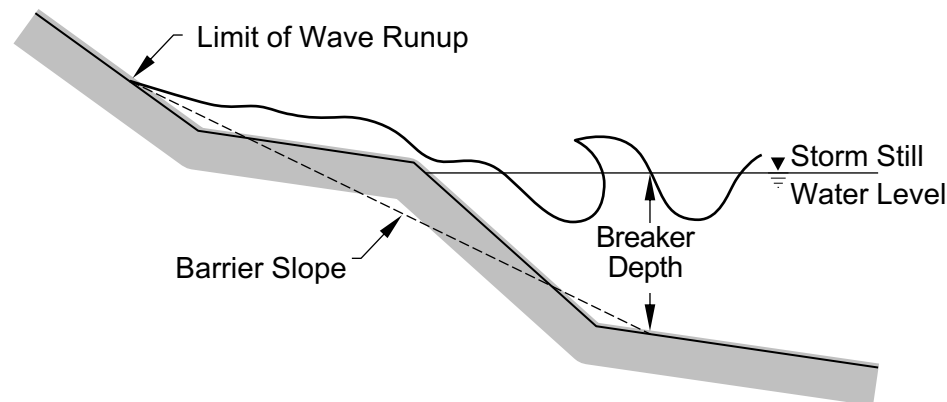
FEMA

RiskMAP
Increasing Resilience Together

The Great Lakes Coastal Flood Study Approach

Regional Study Approach

- Lake-wide water level and wave analysis
 - 151 storms from 1960 to 2009
 - Modeling conducted by STARR in 2016
- Greater consistency in assumptions
- Reduces number of boundary conditions



Wave Runup Schematic

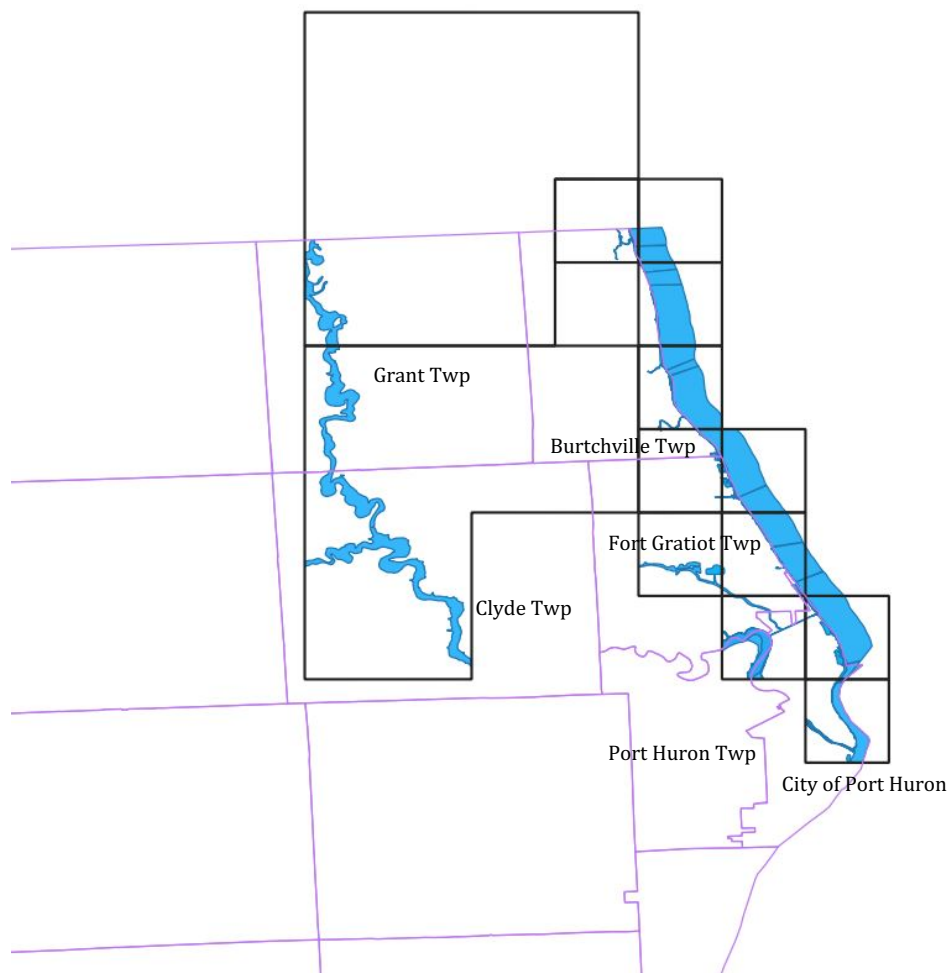
from FEMA Great Lakes Coastal Guidelines "D.3" Update

Local/County-Level Activities

- Mapping tasks performed at the county level
- Nearshore wave transformations
- Episodic erosion
- Wave setup and runup
- Overland wave propagation

Flood Study Overview– St. Clair County (Lake Huron)

- ▶ **Coastal detailed (Zone AE/VE/AO/AH) study – 12 shoreline miles**
- ▶ **Tie-Ins to approximate (Zone A) study – 1 Riverine Stream**



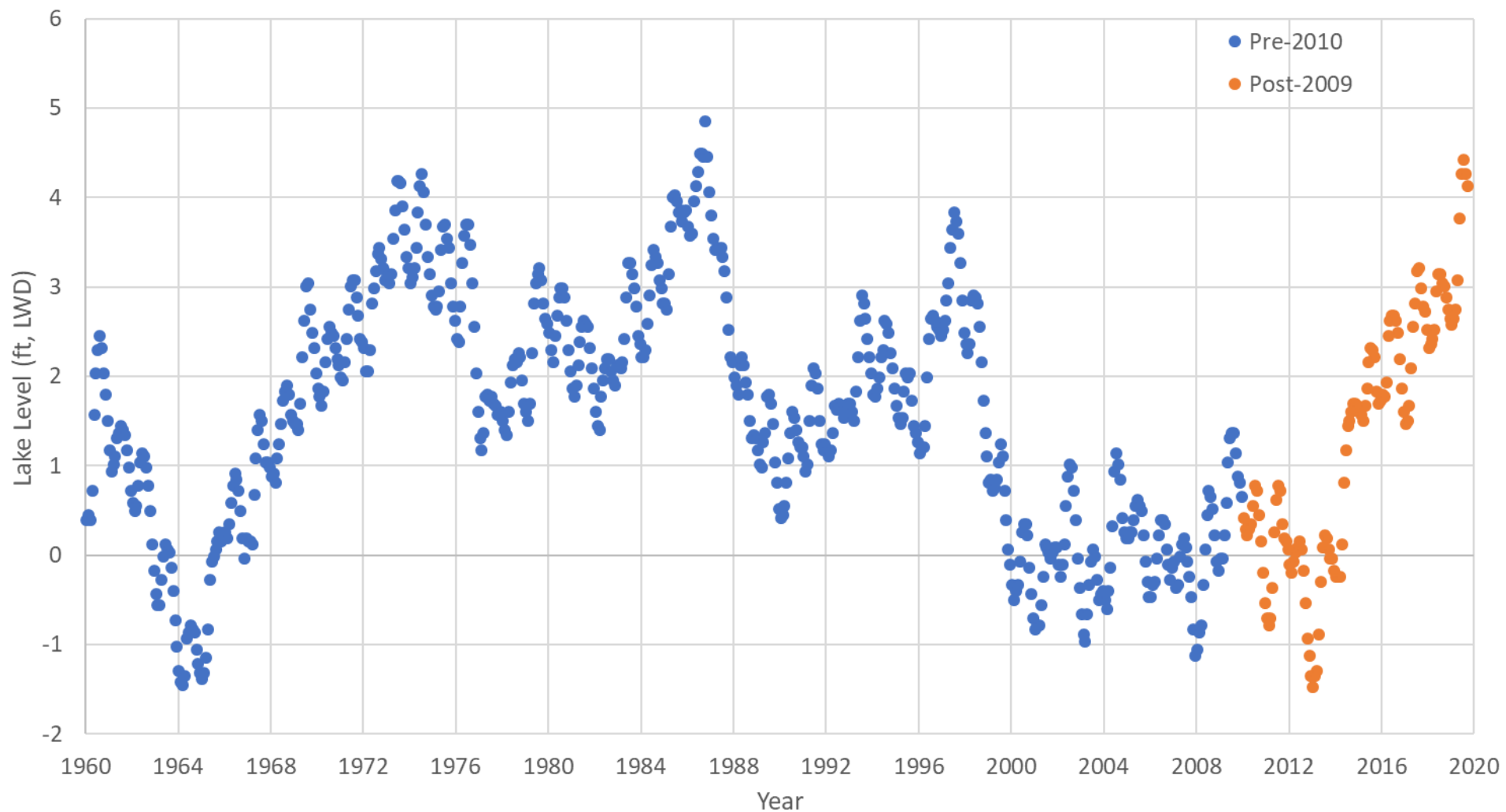
The Great Lakes Coastal Flood Study in St. Clair County (Lake Huron)

St. Clair County Coastal Flood Hazard Analysis on Lake Huron:

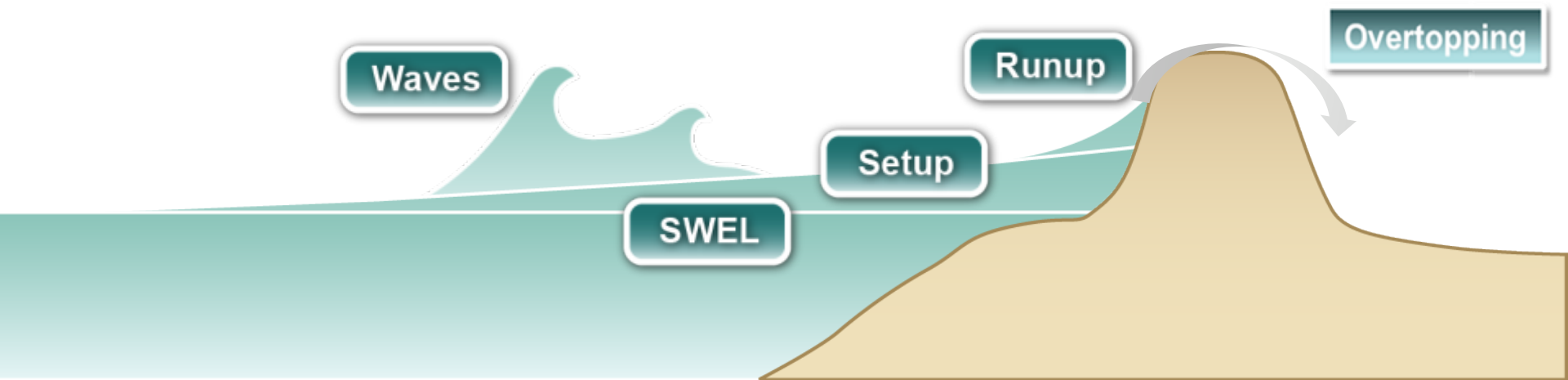
- 12 miles of coastline
- 8 coastal transects
- Transects placed at representative shoreline reaches based on:
 - Topography
 - Exposure
 - Shoreline material
 - Upland development
- Integration of riverine and coastal Special Flood Hazard Areas
- Topography
 - 2012 U.S. Army Corps of Engineers LiDAR



Lake Huron Water Levels



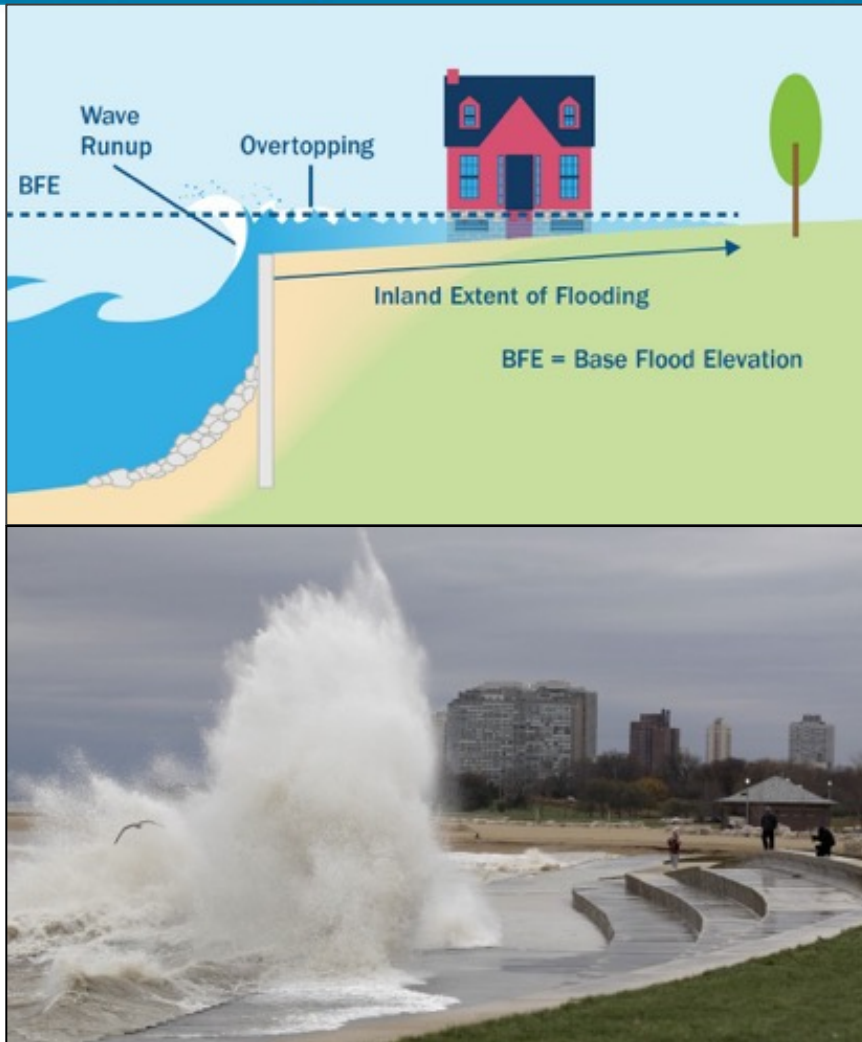
Measuring Coastal Base Flood Elevations



SWEL = Stillwater Elevation (storm surge level)

TWEL = Total Water Elevation (SWEL + wave effects)

Wave Overtopping



- Wave overtopping occurs when the wave runup elevation exceeds the barrier's crest elevation
- When overtopping occurs, the zone behind the barrier is designated as:
 - AE if the landward slope is positive
 - BFE established based on runup elevation
 - Plateau method applied where appropriate
 - AO if the landward slope is negative
 - Sheet flow depth established
- The overtopping rate determines Zone VE splash zones and sheet flow depths

Special Flood Hazard Areas (SFHAs)

Zone VE

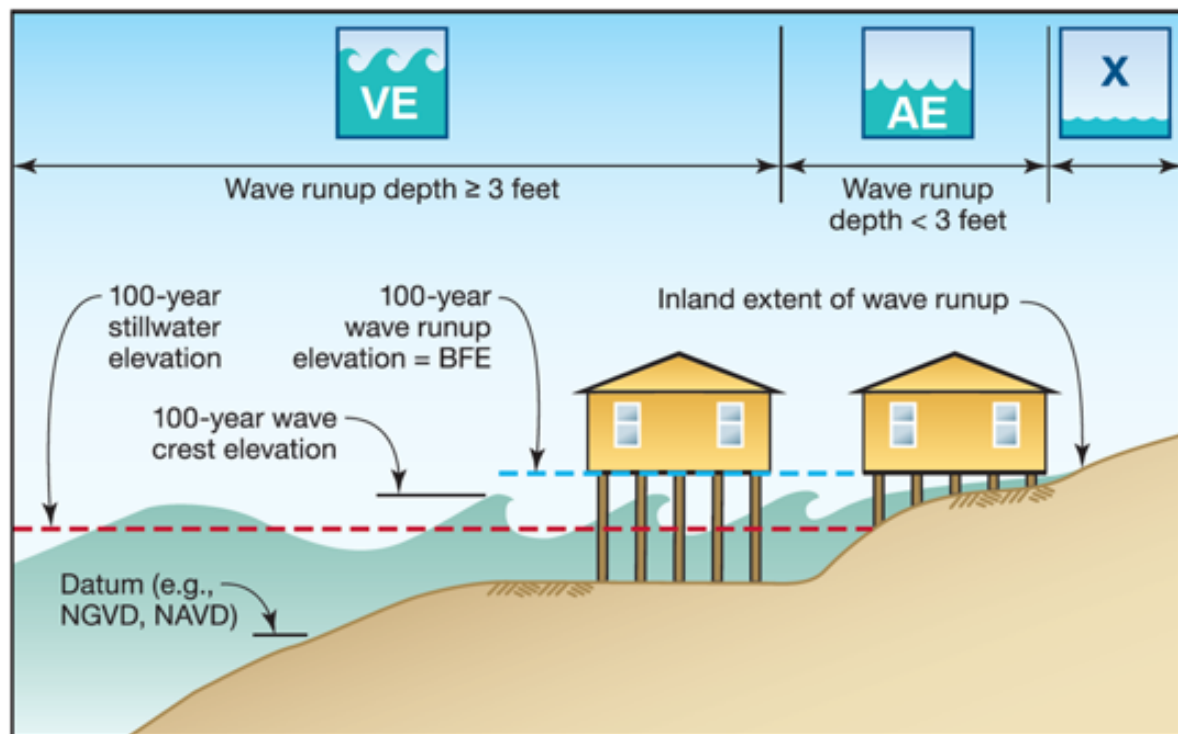
- Coastal high-hazard zone, where wave action and/or high-velocity water can cause structural damage during the 1-percent-annual-chance flood
- Wave heights or wave runup greater than or equal to 3 feet
- May be subdivided into elevation zones, and BFEs are assigned

Zone AE

- Applied in areas subject to lower wave energy or inundation by the 1-percent-annual-chance flood
- Wave heights or wave runup less than 3 feet
- May be subdivided into elevation zones, and BFEs are assigned

Zone AO

- Applied in areas of sheet flow and shallow flooding
- Assigned an associated depth instead of a BFE



Wave Runup Mapping

- Wave runup is very sensitive to shoreline characteristics, especially slope
- Single Base Flood Elevation (BFE)
- Gutters perpendicular to the shore divide the BFEs
- Transitional zones capture changes in shoreline characteristics between transects



Scope of Work: Riverine-Coastal SFHA Integration

ST. CLAIR COUNTY (Lake Huron)

- **Approximate Zone A**
 - Unnamed Tributary near Norman Road
- **Detailed Zone AE**
 - Black River Drainage Canal
 - Burtch Creek
 - Milwaukee Creek

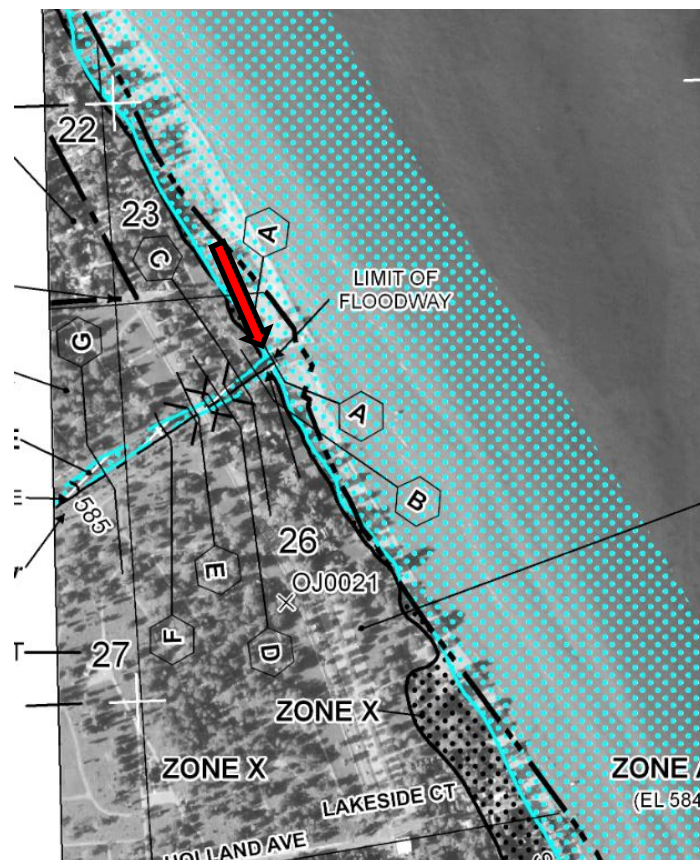


Scope of Work: Integrating Riverine and Coastal Data

Updated Tie-In to Black River Drainage Canal



Effective Tie-In



➡ Limits of coastal flood effects from Lake Huron are shown on the FIRM (white line)

Summary of Letters of Map Change (LOMCs) for St. Clair County

SOMA-1

PRELIMINARY SUMMARY OF MAP ACTIONS

Community: PORT HURON, CITY OF

Community No: 260204

2A. LOMCs on Revised Panels

LOMC	Case No.	Date Issued	Project Identifier	Original Panel	Current Panel
LOMA	10-05-5928A	07/28/2010	Lot 21, 22, 19, 20, Block 5, Subdivision of Outlot 17 McNeil Tract Subdivision - 2925 Conger St	26147C0245D	26147C0243E
LOMA	10-05-6030A	08/02/2010	Lot 17, 18, 19, 20, Block 5, Outlot No. 17 of the McNeil Tract Subdivision - 2921 Conger St.	26147C0245D	26147C0243E
LOMA	10-05-6073A	08/18/2010	Lot 58, Charles A Wards Subdivision - 4250 Gratiot Avenue	26147C0237D	26147C0237E
LOMA	10-05-6910A	08/24/2010	Lot 2, Keewahdin Beach Subdivision - 4370 Gratiot Avenue	26147C0237D	26147C0237E
LOMA	10-05-6727A	10/07/2010	UNITS 1 THROUGH 6, BUILDING A, LIGHTHOUSE PARK CONDOMINIUMS -- 2901-2911 (ODDS) CONGER STREET	26147C0245D	26147C0243E
LOMA	11-05-0249A	10/08/2010	Lot 14, 16, Block 5, Subdivision of Outlot No 17 McNeil Tract Subdivision - 2919 Conger St	26147C0245D	26147C0243E
LOMA	10-05-7507A	11/23/2010	PART OF LOTS 77 & 78, THORN PLAT -- 916 MERCHANT STREET	26147C0356D	26147C0356E
LOMA	11-05-2612A	02/10/2011	LOT 18 & A PORTION OF LOT 17, YACHT HARBOR -- 2925 RIVERSIDE DRIVE	26147C0239D	26147C0239E
LOMA	12-05-0007A	10/27/2011	LIGHTHOUSE RESERVE PLAT, BLOCK M, LOT 308 -- 2540 WRIGHT STREET	26147C0245D	26147C0243E
LOMA	13-05-0364A	11/01/2012	LOT 7, YACHT HARBOR PLAT -- 3119 RIVERSIDE DRIVE	26147C0239D	26147C0239E
LOMA	13-05-2457A	01/08/2013	Lot 20, Yacht Harbor Plat Subdivision - 2909 Riverside Dr	26147C0239D	26147C0239E
LOMA	15-05-3864A	05/26/2015	LIGHTHOUSE RESERVATION, BLOCK M, LOTS 316 AND 317 -- 2520 WRIGHT STREET	26147C0245D	26147C0243E
LOMA	15-05-5389A	07/23/2015	LIGHTHOUSE RESERVATION AT FORT GRATIOT, BLOCK M, LOT 318 -- VACANT WRIGHT STREET	26147C0245D	26147C0243E
LOMA	15-05-6573A	08/31/2015	LIGHTHOUSE RESERVATION AT FORT GRATIOT, BLOCK M, LOT 319 -- WRIGHT STREET	26147C0245D	26147C0243E

All LOMCs were addressed in the preliminary Summary of Map Actions (SOMA) and placed into one of four categories:

1. Incorporated
2. Not incorporated (validated)
 - LOMCs on revised panels
 - LOMCs on unrevised panels
3. Superseded
4. To be redetermined

Be sure to review the preliminary SOMA for completeness.

If you notice a LOMC is missing from the list, submit the omission with your comments

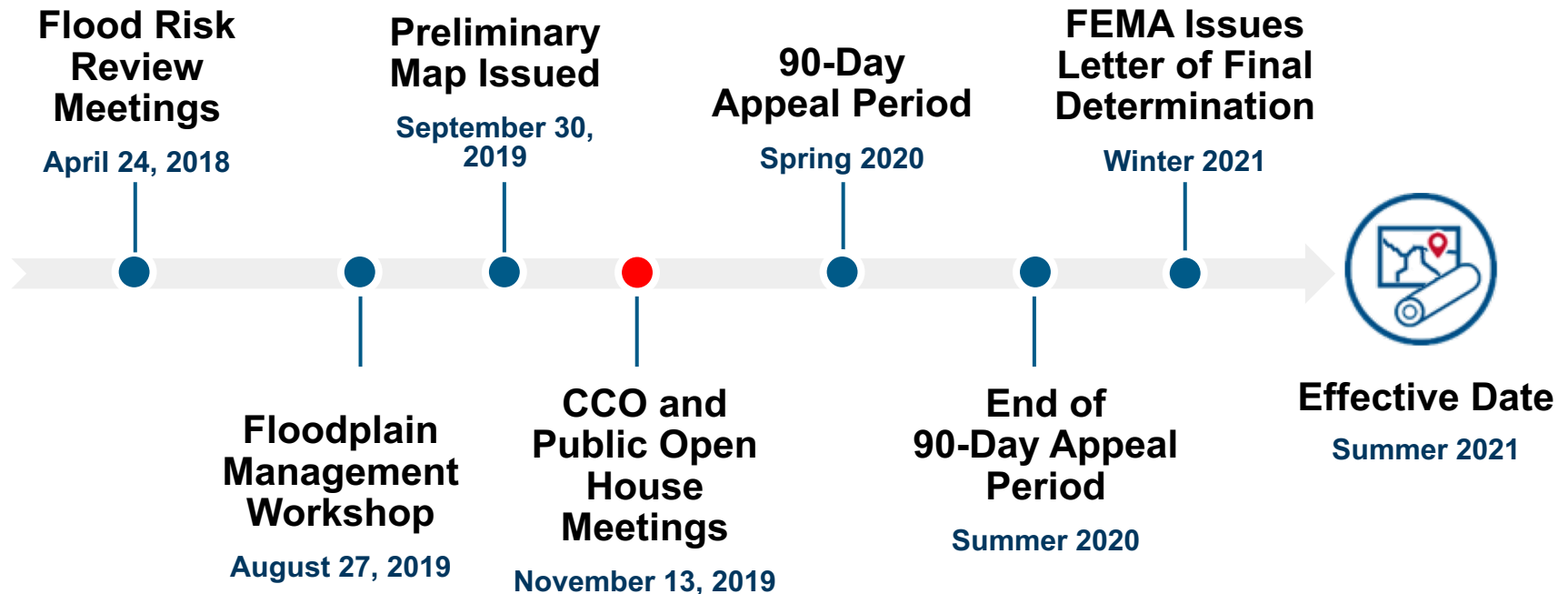
Next Steps in the Map Adoption Process



FEMA

RiskMAP
Increasing Resilience Together

Timeline for St. Clair County Coastal Update



4-Step Pre-Adoption Process



**Inform the
Community**



**Gather Comments
and Additional Data**



Appeal Process



LFD Issued

#1: Inform the Community – Today's Open House

- ▶ **Viewing via paper maps or map viewer**
- ▶ **Opportunity to share program information with property owners**
- ▶ **Comment sheets collected**
- ▶ **Attendees notified as process moves forward**



#2: Gather Community Comments

- ▶ **Homeowners may choose to submit comments through community officials**
- ▶ **FEMA requests that community officials forward the initial round of comments to FEMA no later than December 13, 2019**

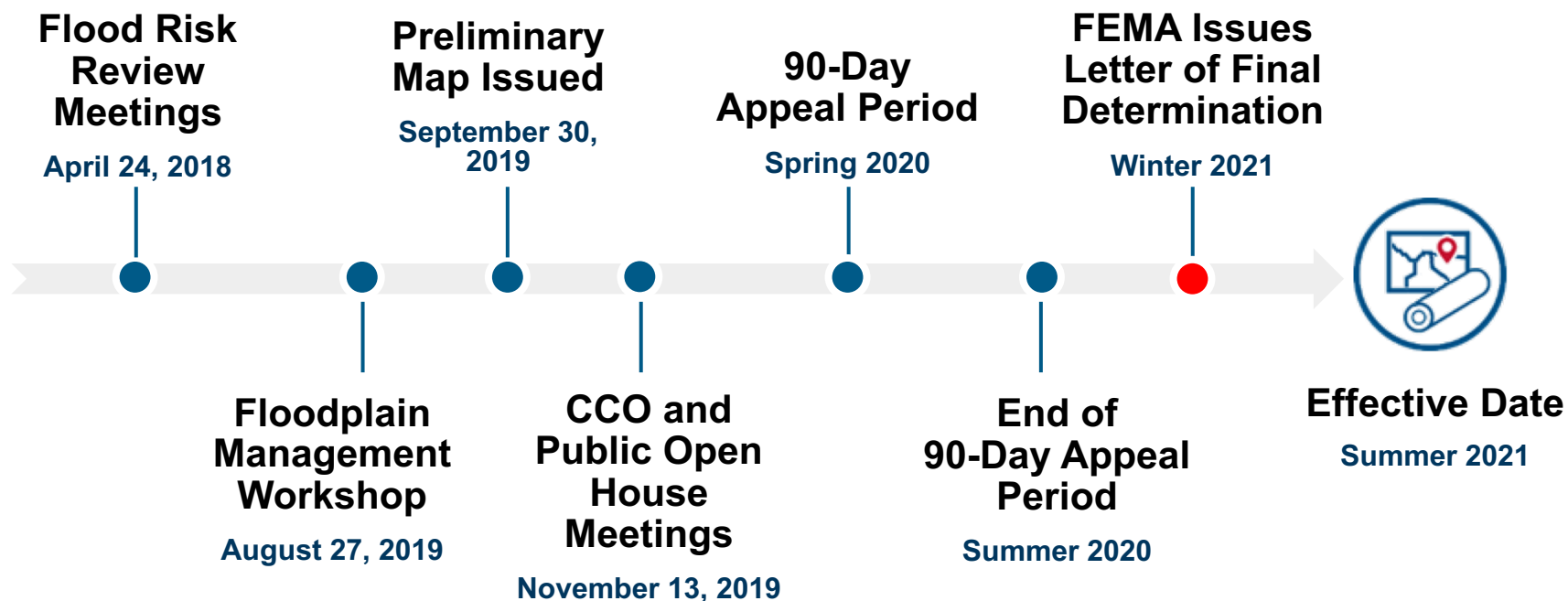


#3: Appeal Process

- ▶ **Appeal Period is 90 days**
- ▶ **Publication of notice in Federal Register**
 - Notification to communities by letter, including local newspaper publications
- ▶ **All are welcome to submit information**
 - FEMA recommends directing comments through local community officials to provide a consolidated picture
- ▶ **Appeals should be submitted to STARR II or FEMA Region V**
 - Additional instructions will be provided to community CEOs
- ▶ **FEMA will evaluate all appeals and comments for resolution after the appeal period**



#4: Issuing the Letter of Final Determination



Understanding Floodplain Management Ordinance Requirements



FEMA

RiskMAP
Increasing Resilience Together

Participation in the National Flood Insurance Program

- ▶ **The NFIP is a voluntary program.**
- ▶ **Participation requires that communities adopt and enforce floodplain management regulations.**
- ▶ **The floodplain management regulations need to be based on the risk data provided by FEMA (the FIRM and FIS report).**
- ▶ **Participation in the NFIP makes Federal flood insurance available to insure buildings and personal property inside buildings within your communities.**
- ▶ **Federally regulated lenders require flood insurance coverage for buildings in the SFHA that secure loans; insurance is also required as a condition of receiving Federal financial assistance to purchase, repair, improve, or rehabilitate buildings within the SFHA.**
- ▶ **Many forms of disaster assistance are either a type of Federal loan or other Federal financial assistance.**

Ordinance Adoption During Map Updates

Timeline prior to effective date

- 6 months prior: FEMA 6-month LFD mailing
- 4 months prior: draft ordinance (suggested)
- 3 months prior: FEMA 90-day reminder letter
- 1 month prior: FEMA 30-day reminder letter



Community must update its ordinance to reference the effective date of the FIRM and FIS report before the end of the 6-month period (or community may be suspended from NFIP).

Where to Find Minimum NFIP Requirements

- ▶ **NFIP minimum floodplain management standards are found in Part 60 of Title 44, Code of Federal Regulations**
- ▶ **Coastal-specific standards are found in Part 60.3(e)**
- ▶ **In Michigan, pursuant to the Stille-DeRosset-Hale Single State Construction Code Act of 1972, the Michigan State Building Code applies throughout the state.**
- ▶ **With the community ordinance referencing the applicable FIRM and FIS, the Michigan Building Code meets NFIP minimum floodplain standards.**
 - 2015 I-Codes checklist: <https://www.fema.gov/media-library/assets/documents/100537>
 - 2018 I-Codes checklist: <https://www.fema.gov/media-library/assets/documents/156934>

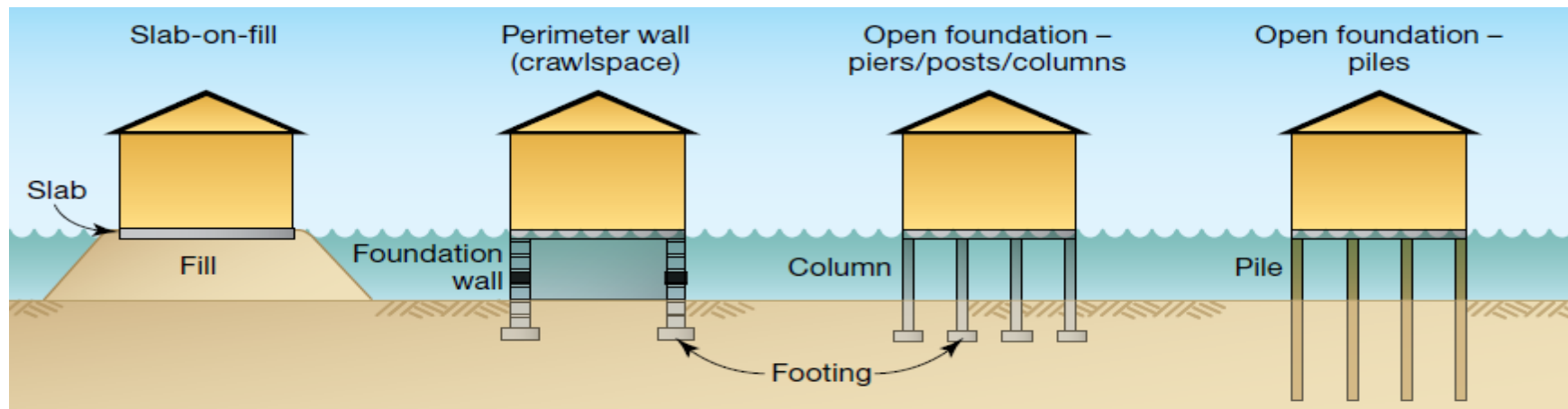
Differences in Development Requirements

A zones

- Fill is allowed outside the floodway, or if it can be shown not to cause a rise in the BFE.
- Fully enclosed foundation walls (flood openings required) are allowed.
- The lowest floor must be elevated to or above the BFE.
- An as-built lowest floor elevation is required to be on file with the permit records.

VE zones (and AE zones on the water side of a LiMWA)

- Fill is not allowed for structural support of buildings.
- Only open foundations on columns or piles, free of obstructions, or breakaway walls are allowed below the BFE.
- Bottom of lowest horizontal structural member to or above BFE, with an as-built elevation on file.
- A Professional Engineer or Architect must certify the design of the structure, including wind loading, and that must be on file with the permit records.



Understanding Flood Insurance



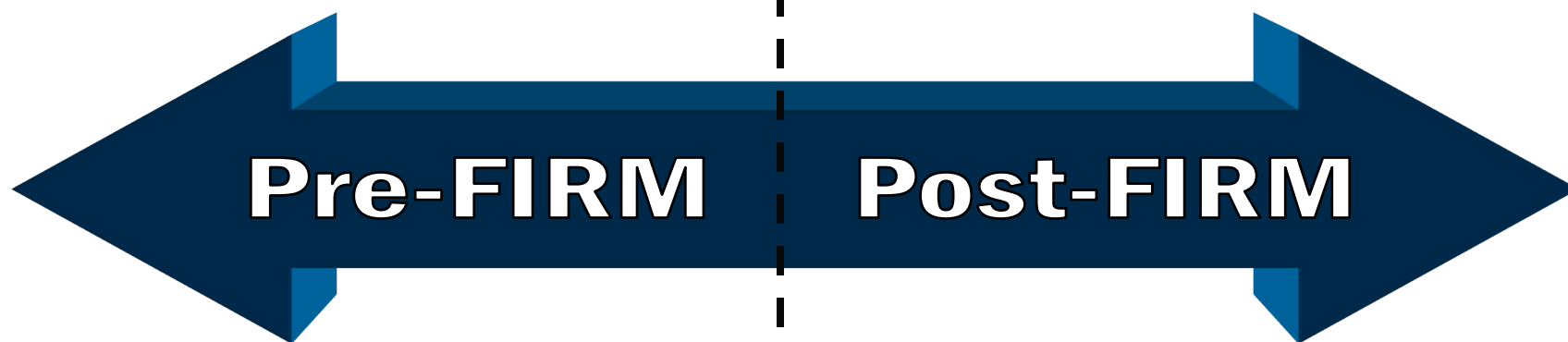
FEMA

RiskMAP
Increasing Resilience Together

Flood Insurance Basic Concepts

- Structures built on or before **December 31, 1974**, or before the effective date of the initial FIRM of the community, whichever is later

- Structures built after **December 31, 1974**, or on or after the effective date of the initial FIRM of the community, whichever is later



Flood Insurance Basic Concepts

► Pre-FIRM (subsidized) rates

- For structures built before the first maps of the community
- Do not reflect the structure's true risk, negatively or positively
- Based on building type and occupancy
- Subsidies are being phased out, with some categories increasing toward full risk more quickly

► Post-FIRM (actuarial) rates

- Uses the structure's elevation information to determine risk
- Based on the difference between the BFE and elevation of the lowest floor
- Required for Post-FIRM structures, and optional for Pre-FIRM structures with an elevation certificate

Effects of New Flood Zones on Flood Insurance

► The new FIRM may:

- Map a property into the SFHA for the first time
 - **Lender** may require the owner to get an insurance policy
- Remove a property from the SFHA
 - **Lender** may drop the insurance requirement
- Change the flood zone affecting the property
 - From an A zone to a VE zone (or from Zone AE to Zone AO, etc.)
 - Rating will not change unless the policy is allowed to lapse or the building is substantially improved
 - If the new zone results in a less costly premium, the policy can be endorsed to revise the rate to the new zone with a prorated refund for the difference for the remainder of the policy year. Insured needs to ask the **AGENT** to do this!

Insurance Rating and Product Possibilities

► Newly Mapped (Zone A, AE, AO, and AH)

- Pricing starts at Preferred Risk Rates - bundled standard Preferred Risk Policy for the first year
- Multiplier added after the first year
- Must be newly mapped into an SFHA from zone on the previous FIRM
- Must have two or fewer losses paid by NFIP or disaster assistance

► Grandfathering

- Keeps lower rate zone and/or BFE

► Two Ways

- Continuous coverage (pre- and post-FIRM)
 - Coverage obtained prior to and retained through a map change
- Built in compliance
 - **Post-FIRM ONLY**
 - Built in compliance with the map at the time
 - Not substantially improved later

Insurance Rating and Product Possibilities

▶ Newly Mapped

▶ Exceptions

- Can't be community's first FIRM
- Multi-unit buildings insured under the RCBAP
- Policy can't be first purchased more than 12 months after the effective date of the FIRM
- Building can't be altered or substantially improved

▶ Grandfathering (Standard)

▶ Exceptions

- Can't have a lapse in coverage
- Building can't be altered or substantially improved

Resources for Insurance

► Floodsmart.gov

► FEMA.gov

A screenshot of the FEMA.gov search interface. At the top, there is a search bar with the placeholder text "Search" and a "Close X" button. Below this, there is a larger search input field with the placeholder text "Search anything on fema.gov" and a blue "GO" button.

- Grandfathering
- Newly Mapped PRP
- Flood Insurance Reform

► Flood Insurance Manual

- <https://www.fema.gov/flood-insurance-manual>
- General Rules
- Newly Mapped
- Rating

► Flood Insurance Rate Maps

- www.msc.fema.gov

NFIP Floodplain Management and Insurance

Frank Shockey

Senior NFIP Specialist

FEMA Region V

312-408-5321

frank.shockey@fema.dhs.gov

James Sink

Regional Flood Insurance Liaison

FEMA Region V

312-408-4421

james.sink@fema.dhs.gov

Mollie Rosario

NFIP Specialist

FEMA Region V

312-408-4458

mollie.rosario@fema.dhs.gov

Matt Occhipinti

Michigan NFIP Coordinator

Michigan EGLE

616-204-1708

occhipintim@michigan.gov



Hazard Mitigation Planning



FEMA

RiskMAP
Increasing Resilience Together

What is Hazard Mitigation?

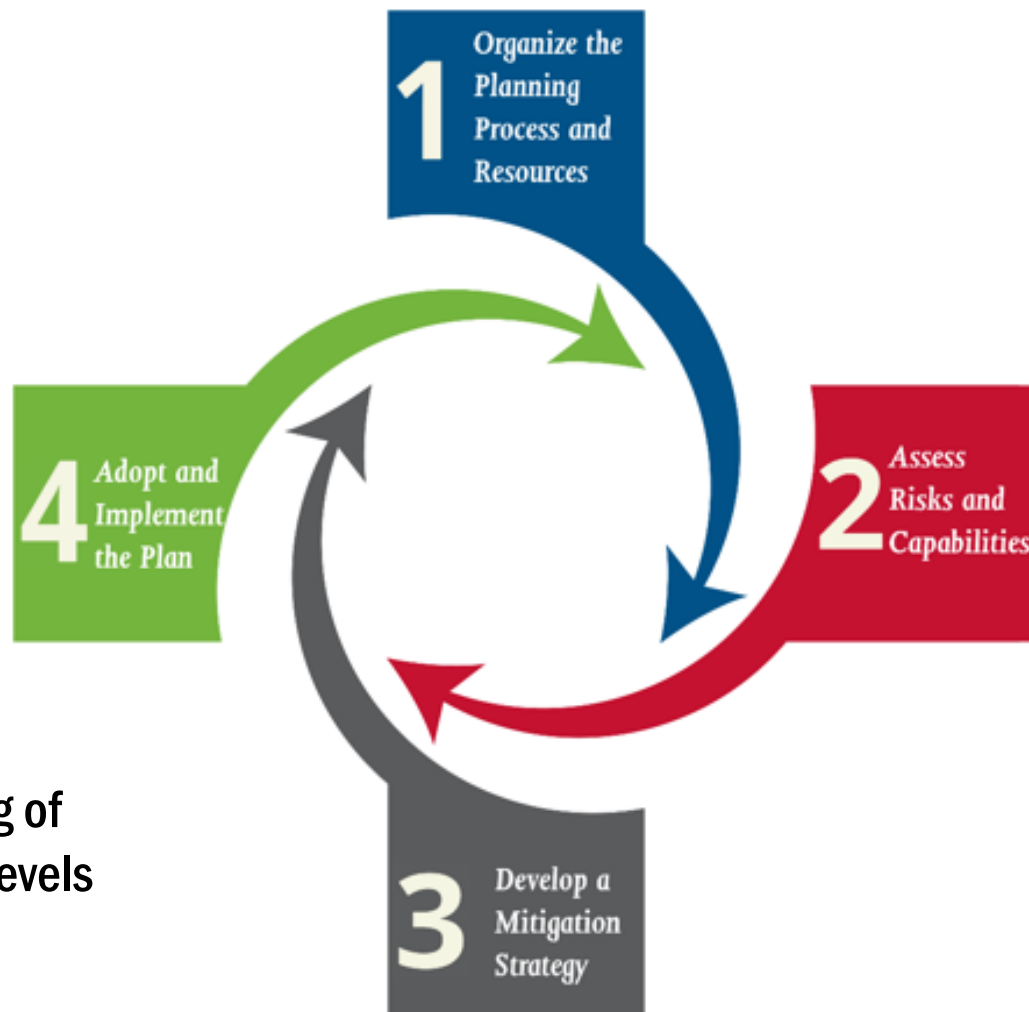
Any sustained action taken to reduce long-term risk to people and property from hazards and their effects.

Mitigation actions include:

- ▶ Removing existing structures from floodprone areas
- ▶ Elevating or floodproofing structures
- ▶ Stormwater management
- ▶ Floodwater storage and diversion
- ▶ Flood insurance
- ▶ Building, zoning, and floodplain management codes
- ▶ Wetland and riparian area protection
- ▶ Water/Sanitary sewer system protective measures

Benefits of Hazard Mitigation Planning

- ▶ Increases public awareness and understanding of risk areas and vulnerabilities by engaging the whole community
- ▶ Provides eligibility for certain FEMA programs
- ▶ Builds partnerships with diverse stakeholders
- ▶ Identifies potential risk reduction measures
- ▶ Improves communication and sharing of risk data and related products to all levels of government and the public



Federal Planning Regulations

The Disaster Mitigation Act of 2000

- ▶ Establishes eligibility for FEMA Hazard Mitigation Assistance (HMA) programs
 - Plan approval is a precondition for receiving HMA grants
- ▶ Requires local governments to submit a plan to their State and FEMA for review

Title 44 Code of Federal Regulations (CFR) 201.6

- ▶ Publishes requirements for approval of local mitigation plans

Hazard Mitigation Assistance



Contact your State Hazard Mitigation Officer (SHMO)
to learn more about the application process.

EMHSD Mitigation Contacts and More Information

Web: https://www.michigan.gov/msp/0,4643,7-123-72297_60152---,00.html

Phone: (517) 284-3745

Matt Schnepf
State Hazard Mitigation Officer
(517) 284-3950
schnepfm1@Michigan.gov

Mike Sobocinski
State Hazard Mitigation Planner
(517) 284-3947
SobocinskiM@Michigan.gov

Want More Information?

Hazard Mitigation Planning: <https://www.fema.gov/hazard-mitigation-planning>

Hazard Mitigation Assistance (HMA): <https://www.fema.gov/hazard-mitigation-assistance>

Mitigation Planning Resources: <https://www.fema.gov/hazard-mitigation-planning-resources>



FEMA Engineering Library Data Requests

- ▶ Requests must be sent in writing to:
FEMA Engineering Library
3601 Eisenhower Ave., Ste. 500
Alexandria, VA 22304-6426
Or Fax: (703) 202-4090
- ▶ Request must include:
FIS Data Request Form
Applicable Fees
Payment Information Form
- ▶ Once the research has been completed, an information specialist will contact you to discuss the path forward.



Federal Emergency Management Agency
Washington, D.C. 20472

Flood Insurance Study (FIS) Data Requests

The Federal Emergency Management Agency (FEMA) has identified seven categories into which requests for Flood Insurance Study (FIS) backup (i.e., technical and administrative support) are separated. These categories and their associated fees are below:

Requests for Flood Insurance Backup Data	Fee
1. Portable Document Format (PDF) or Diskettes of hydrologic and hydraulic backup data for current or historical FISs	\$300, plus a \$93 per-case surcharge fee to recover the cost of library maintenance and archiving. For larger requests that require more than 4 hours of research, additional hours will be charged at \$40 per hour.
2. PDF or Mylar copies of topographic mapping developed during FIS process	\$300, plus a \$93 per-case surcharge fee to recover the cost of library maintenance and archiving. For larger requests that require more than 4 hours of research, additional hours will be charged at \$40 per hour.
3. PDF of survey notes developed during FIS process	\$300, plus a \$93 per-case surcharge fee to recover the cost of library maintenance and archiving. For larger requests that require more than 4 hours of research, additional hours will be charged at \$40 per hour.
4. PDF of individual Letters of Map Change (LOMCs)	\$40 for first letter; \$10 for each additional letter in the same request. Requesters will be notified about availability of the data and the fees associated with the requested data.
5. PDF of preliminary map panels	\$35 for first panel; \$2 for each additional panel in the same request. Requesters will be notified about availability of the data and the fees associated with the requested data.
6. DVDs of Digital Line Graph files, FIRM files or Digital LOMR attachment files	\$150 per county or Digital LOMR attachment shape file. Requesters will be notified about availability of the data and the fees associated with the requested data.
7. Computer diskettes and user manuals for FEMA computer programs	\$25 per copy. Requesters will be notified about availability of the data and the fees associated with the requested data.

As shown in the table above, for Categories 1-3, an initial fee of \$300 is required to initiate the request and required before the requested data will be provided. If the data requested are available and the request is not cancelled, the final fee is calculated as a sum of the standard per-product charge plus a per-case surcharge of \$93, to help recover library maintenance and archiving costs. The total costs of processing requests in Categories 1- 3 will vary based on the complexity of the research involved in retrieving the data and the volume and medium of the data to be reproduced and distributed. The initial flat fee will be applied against the total costs to process the request, and FEMA will invoice the requester for the balance plus the per-case surcharge before the data are provided. No data will be provided to a requester until all required fees have been paid.

For Categories 4- 7, there is no initial fee to initiate a request for data. Requesters will be notified about the availability of, and the fees associated with, the requested data.



Mapping Resources

➤ FEMA Flood Map Changes Viewer

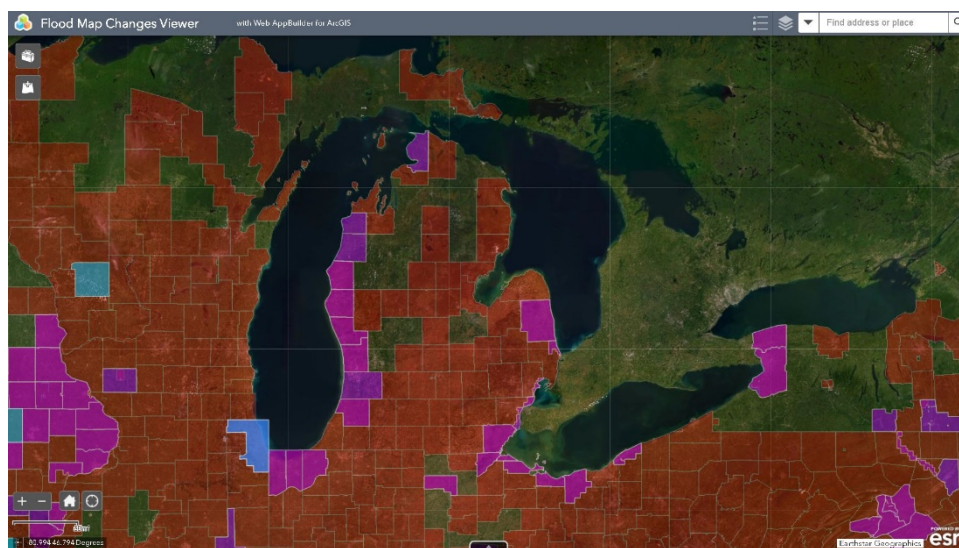
www.msc.fema.gov/fmcbv

➤ Preliminary Flood Hazard Data

www.fema.gov/view-your-communitys-preliminary-flood-hazard-data

➤ Steady State Program

www.msc.fema.gov



Questions and Additional Information

Visit:

www.greatlakescoast.org

www.fema.gov/preliminaryfloodhazarddata

FEMA Region V

Ken Hinterlong

312-408-5529

Ken.Hinterlong@fema.dhs.gov

STARR II (Contractor)

Brett Holthaus

240-264-8028

Brett.holthaus@atkinsglobal.com

NFIP Region V BSA Manager

Catrina Covino

260-417-9254

Catrina.Covino@fema.dhs.gov



Question & Answer Session



FEMA

RiskMAP
Increasing Resilience Together

**We Hope You Will Stay for
the Open House**



FEMA

RiskMAP
Increasing Resilience Together