



MANITOWOC COUNTY, WI

Consultation Coordination Officers (CCO)

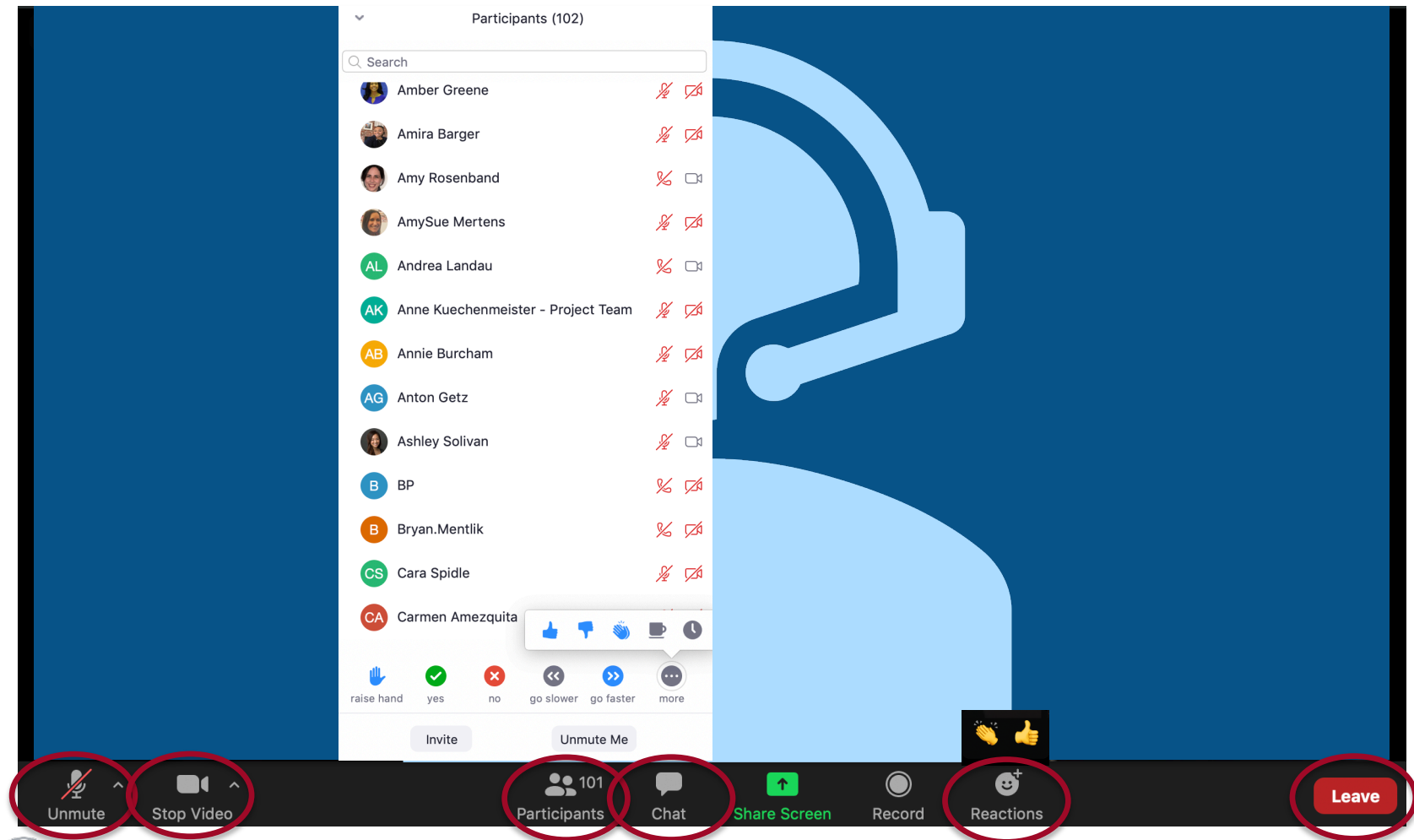
Meeting

September 24, 2020



FEMA

Features of the Zoom Platform



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TODAY'S AGENDA

Reviewing the Updated Flood Risk Data for Your County

Next Steps in the Map Adoption Process

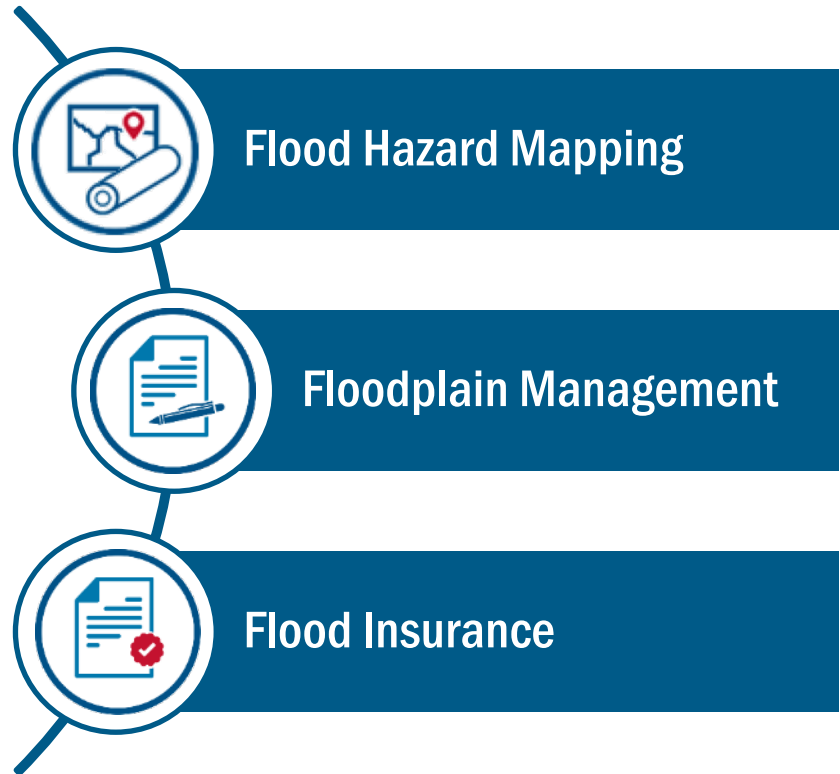
Understanding Floodplain Management Ordinance Requirements

Understanding Flood Insurance

Hazard Mitigation Planning

The National Flood Insurance Program

The National Flood Insurance Program, or NFIP, balances three related areas that must support each other.



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The Status of this Study



Reviewing the Updated Flood Risk Data for your County



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Why is FEMA Updating Your Flood Maps?

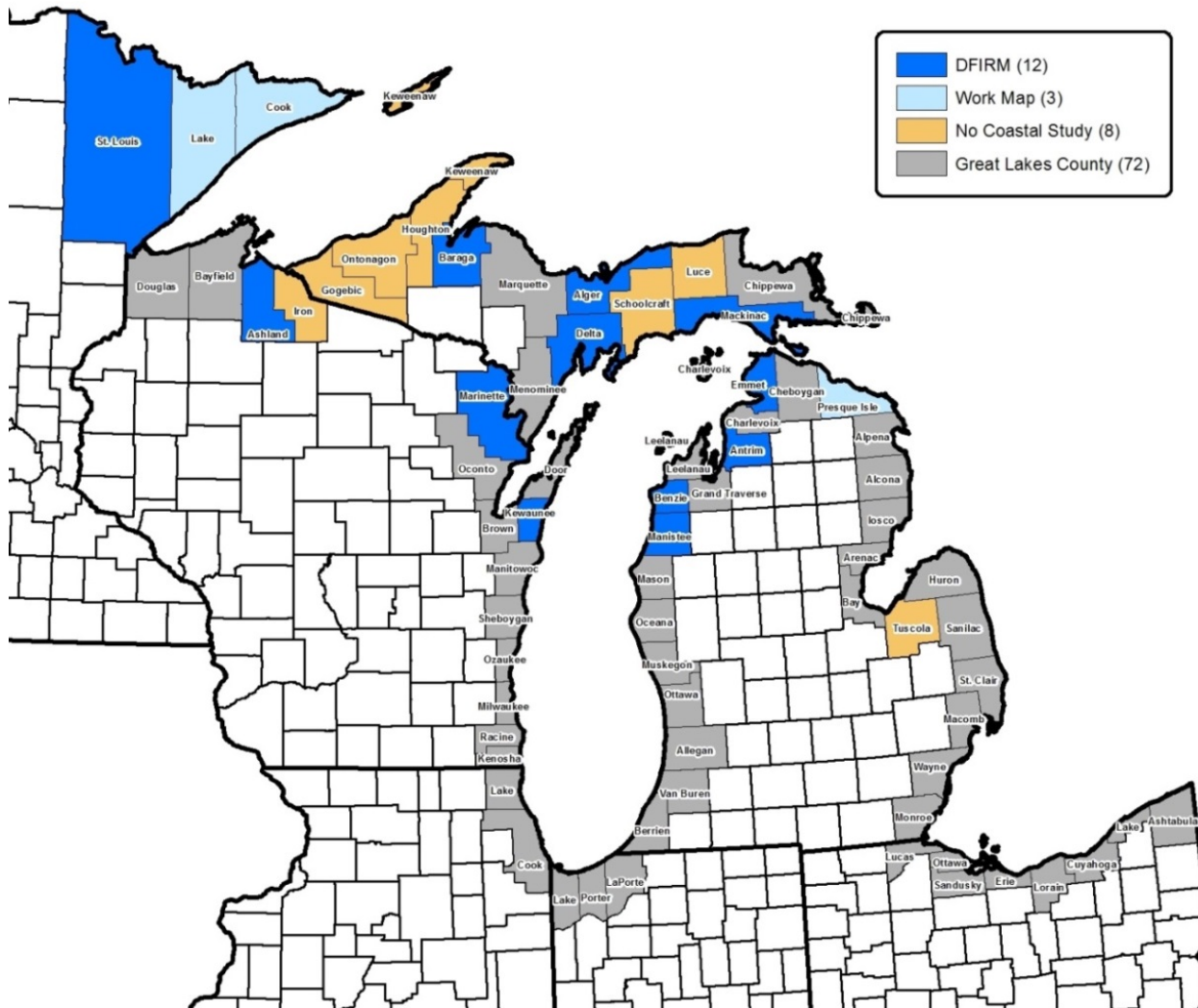
The Great Lakes Coastal Flood Study provides updated flood risk information for areas around each of the Great Lakes using uniform methodology, updated terrain data, and modern wave modeling techniques.

Many factors contribute to flood map revisions:

- Population growth & increased development
- Movement in rivers & shorelines
- Changing technology and improved modeling techniques and data



Program Goals and Status



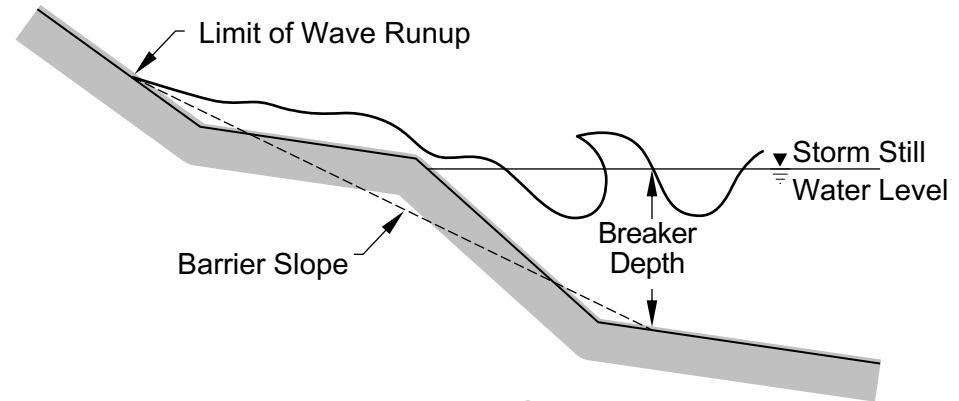
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The Great Lakes Coastal Flood Study Approach

Regional Study Approach

- Lake-wide water level and wave analysis
 - 150 storms from 1960 to 2009
 - Modeling conducted by STARR in 2017
- Greater consistency in assumptions
- Reduces number of boundary conditions



Wave Runup Schematic

from FEMA Great Lakes Coastal Guidelines "D.3" Update

Local/County-Level Activities

- Mapping tasks performed at the county level
- Nearshore wave transformations
- Episodic erosion
- Wave setup and runup
- Overland wave propagation



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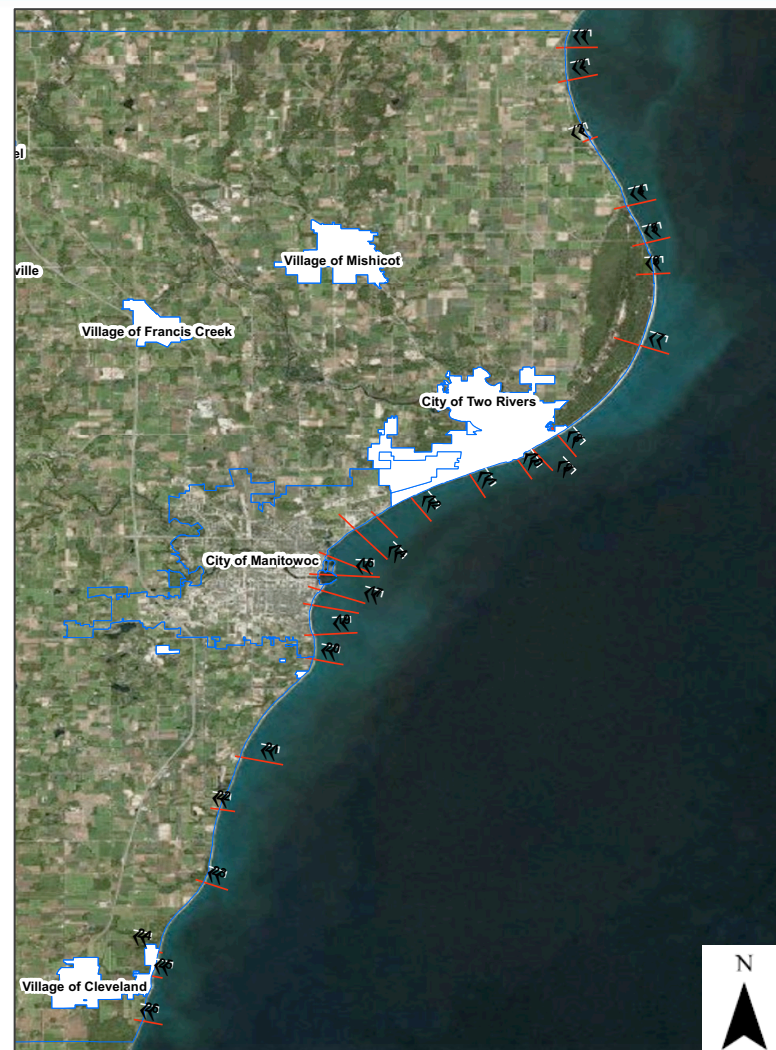
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The Great Lakes Coastal Flood Study in Manitowoc County

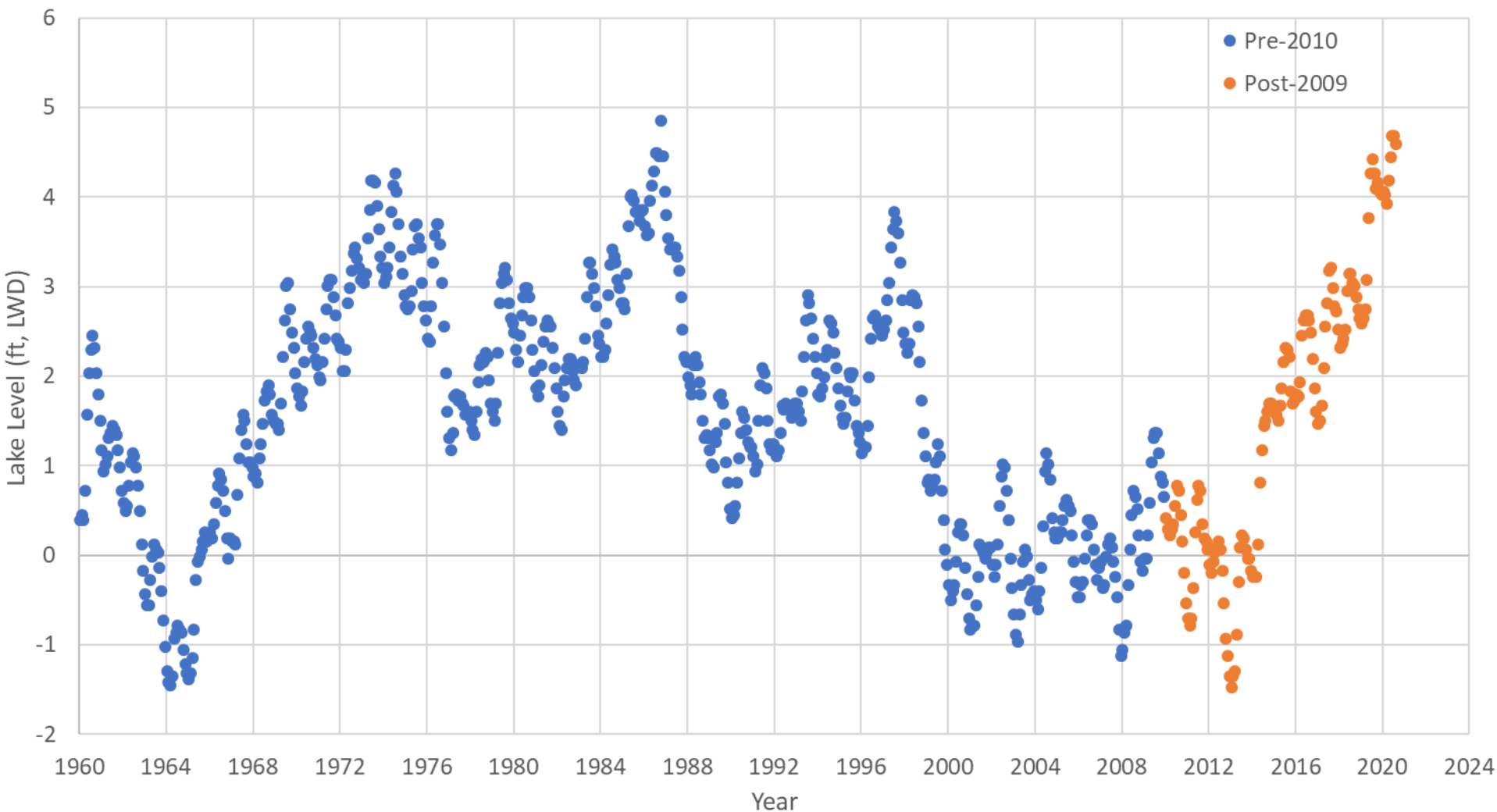
Manitowoc County

Coastal Flood Hazard Analysis:

- 36 miles of coastline
- 26 coastal transects
- Transects placed at representative shoreline reaches based on:
 - Topography
 - Exposure
 - Shoreline material
 - Upland development
- Integration of riverine and coastal Special Flood Hazard Areas:
- Topography
 - USACE JALBTCX LiDAR (2013): 1-meter DEM
 - USGS National Elevation Dataset DEM (2013)



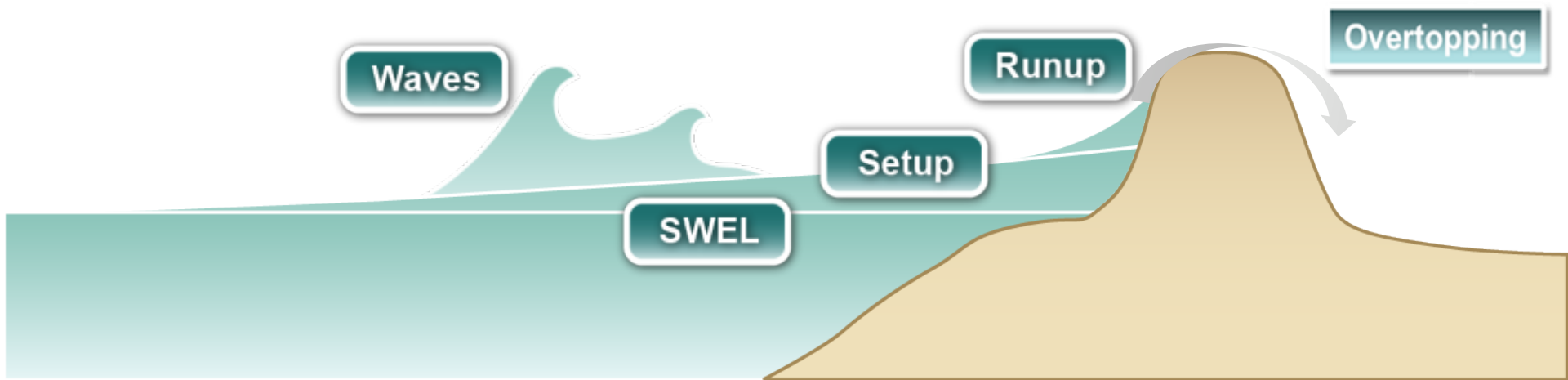
Lake Michigan Water Levels



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Measuring Coastal Base Flood Elevations



SWEL = Stillwater Elevation (storm surge level)

TWEL = Total Water Elevation (SWEL + wave effects)

Special Flood Hazard Areas (SFHAs)

Zone VE

- Coastal high-hazard zone, where wave action and/or high-velocity water can cause structural damage during the 1-percent-annual-chance flood
- Wave heights or wave runup ≥ 3 feet
- Subdivided into elevation zones, and BFEs are assigned

Zone AE

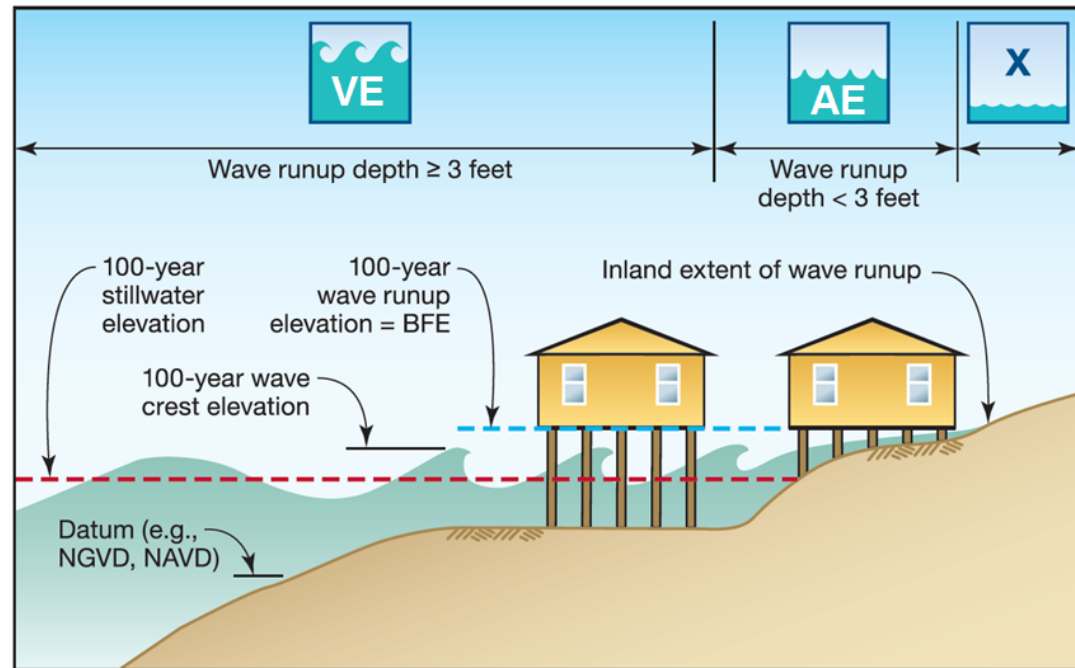
- Applied in areas subject to lower wave energy or inundation by the 1-percent-annual-chance flood
- Wave heights or wave runup < 3 feet
- Subdivided into elevation zones, and BFEs are assigned

Zone AO

- Applied in areas of sheet-flow and shallow flooding
- Given an associated depth instead of a BFE

Zone AH

- Applied in areas of ponding
- Assigned a BFE

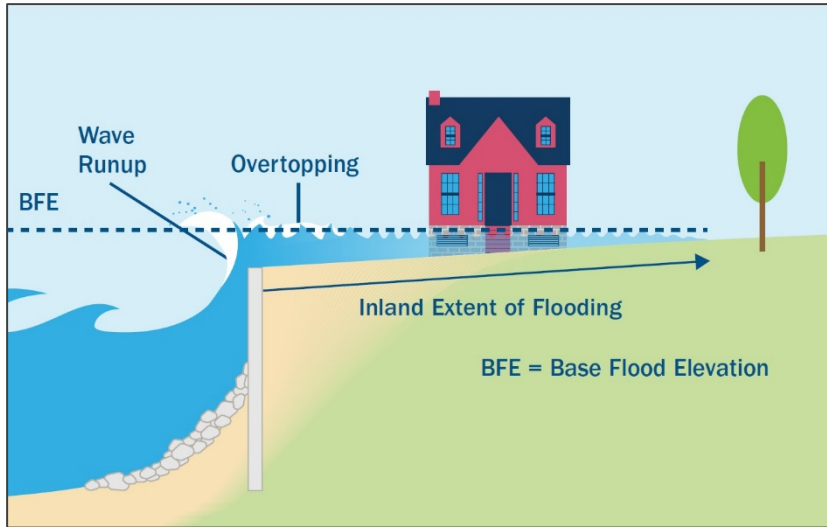


Wave Runup Mapping

- Wave runup is very sensitive to shoreline characteristics, especially slope
- Single Base Flood Elevation (BFE)
- Zone breaks (aka Gutters) perpendicular to the shore divide the BFEs



Wave Overtopping

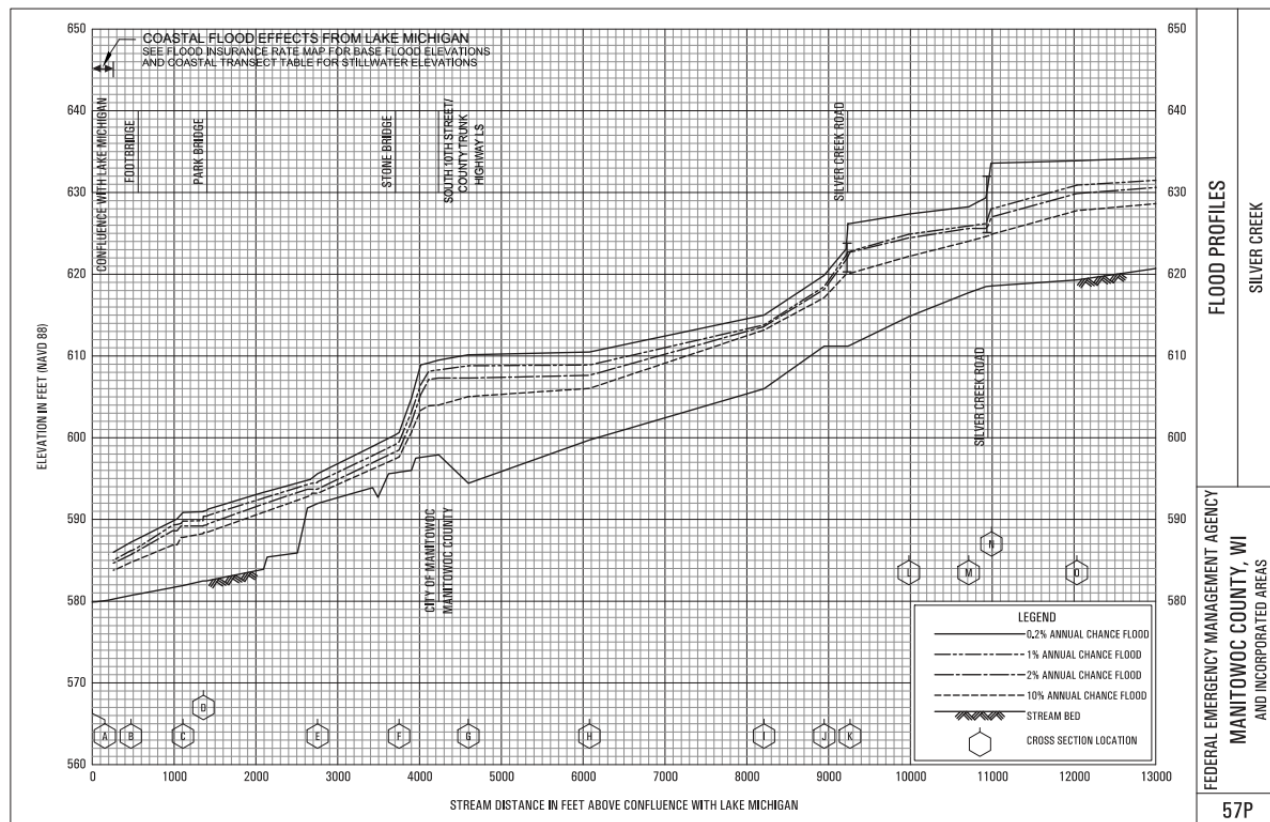


- Wave overtopping occurs when the wave runup elevation exceeds the barrier's crest elevation
- When overtopping occurs, the zone behind the barrier is designated as:
 - AE if the landward slope is positive
 - BFE established based on runup elevation
 - AO if the landward slope is negative
 - Sheet flow depth established
 - AH if the landward slope is negative and flow ponds
 - BFE established
- The overtopping rate determines VE splash zones and sheet flow depths

Riverine-Coastal SFHA Integration

Riverine Confluences:

- Molash Creek
- West Twin River
- East Twin River
- Little Manitowoc River
- Silver Creek
- Cedar Creek
- Point Creek
- Fischer Creek
- Centerville Creek
- Calvin Creek
- Manitowoc River



Riverine-Coastal SFHA Integration

Confluence of Unnamed Stream and Lake Michigan (Approximate Zone A)

Effective Coastal Mapping at Unnamed Stream



Revised Coastal Mapping at Unnamed Stream



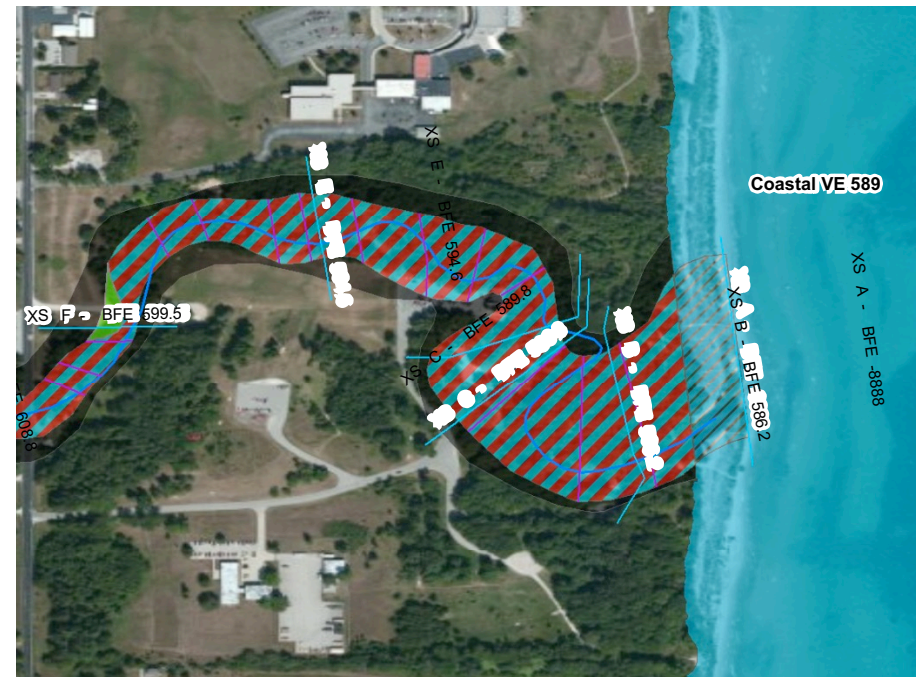
Riverine-Coastal SFHA Integration

Confluence of Silver River and Lake Michigan (Detailed studies with lettered cross sections and BFEs)

Effective Coastal Mapping at Silver River



Revised Coastal Mapping at Silver River



Summary of Letters of Map Change (LOMCs) for Manitowoc County

PRELIMINARY SUMMARY OF MAP ACTIONS

Community: MANITOWOC COUNTY

Community No: 550236

2B. LOMCs on Unrevised Panels

LOMC	Case No.	Date Issued	Project Identifier	Original Panel	Current Panel
LOMR-F	98-05-1870A	03/11/1998	15719 BECKER ROAD	5502360015A	55071C0066 D 55071C0067 D
LOMA	98-05-3052A	08/07/1998	18432 W. HILLCREST ROAD	5502360150A	55071C0130 D
LOMA	01-05-3830A	10/26/2001	PART OF SW 1/4 OF SW 1/4 OF SECTION 21, T17N, R21E; 22108 RUH ROAD	5502360190C	55071C0386 D
LOMA	08-05-2167A	05/13/2008	CERTIFIED SURVEY, TRACT 1 -- 16215 KELLER LANE	5502360190C	55071C0388 D
LOMA	09-05-3334A	06/11/2009	PORTION OF SECTION 32, T20N, R23E (TRACT 1, CSM) -- 5625 DANMAR ROAD	5502360075B	55071C0167 D
LOMR-F W	09-05-4805A	09/15/2009	MANITOWOC COUNTY CSM, PORTION OF LOTS 3, 4, & 6 -- 4526 DEER LANE	5502360080B	55071C0196 D
LOMA	10-05-1621A	02/23/2010	2372 COUNTY HIGHWAY JJ	5502360175B	55071C0235 D
LOMA	10-05-2691A	05/11/2010	LOT 1 -- 10350 COUNTY LINE ROAD	5502360115B	55071C0420 D
LOMA	10-05-5832A	08/06/2010	7729 LAZY ACRE LANE	5502360020B	55071C0183 D
LOMR-F W	10-05-7436A	11/16/2010	14117 MELNIK ROAD	5502360075B	55071C0063 D
LOMR-F W	11-05-5699A	06/23/2011	A PORTION OF SECTION 7, T19N, R24E -- COUNTY HIGHWAY Q	5502360040B	55071C0193 D
LOMA	11-05-3842A	06/28/2011	TRACT 1, CERTIFIED SURVEY MAP -- 10007 REIFS MILLS ROAD	5502360075B	55071C0166 D

All LOMCs were addressed in the preliminary Summary of Map Actions (SOMA) and placed into one of four categories:

1. Incorporated
2. Not Incorporated (validated)
 - LOMCs on Revised Panels
 - LOMCs on Unrevised Panels
3. Superseded
4. To be redetermined

Be sure to review the preliminary SOMA for completeness

If you notice a LOMC is missing from the list, submit the omission with your comments



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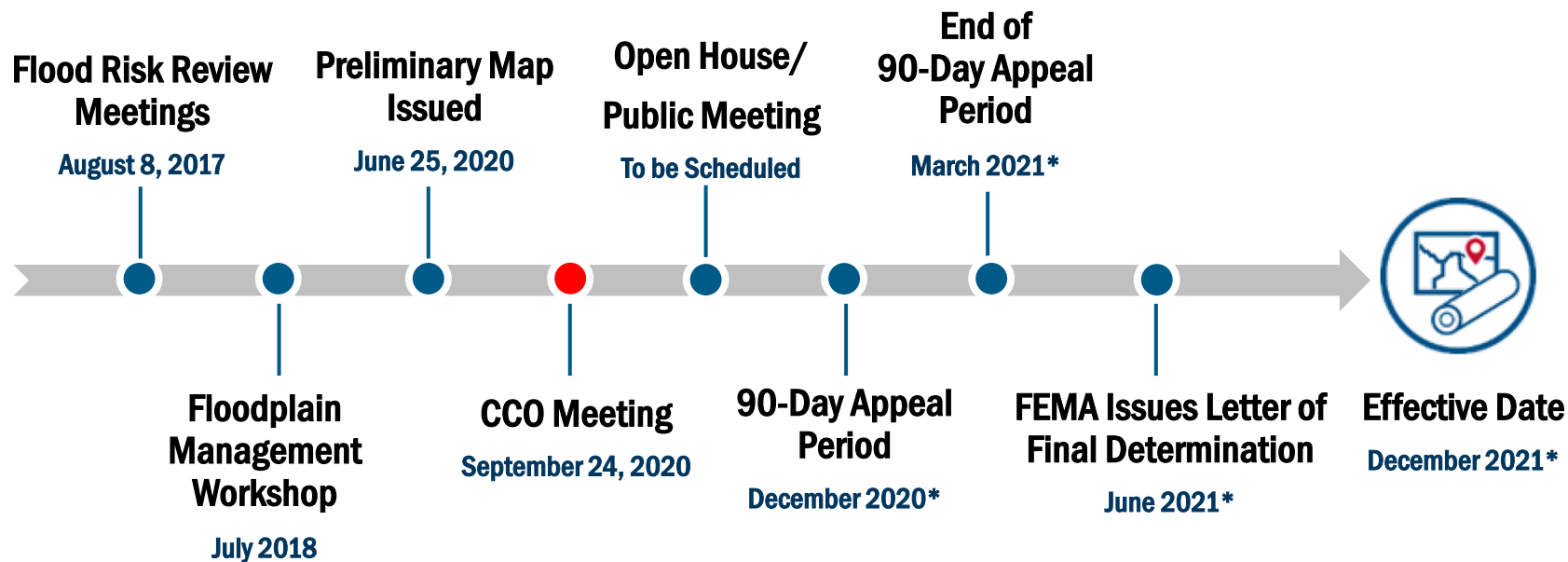
Next Steps in the Map Adoption Process



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Timeline for Manitowoc County Coastal Update



4-Step Pre-Adoption Process



**Inform the
Community**



**Gather Comments
and Additional Data**



Appeal Process



LFD Issued



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#1: Inform the Community – Open House

- **Viewing via flood map viewer**
- **Opportunity to share program information with property owners**
- **Comments collected**
- **Attendees notified as process moves forward**



#2: Gather Community Comments

- **Homeowners may choose to submit comments through community officials**
- **FEMA requests that community officials forward the initial round of comments to FEMA no later than November 15, 2020.**

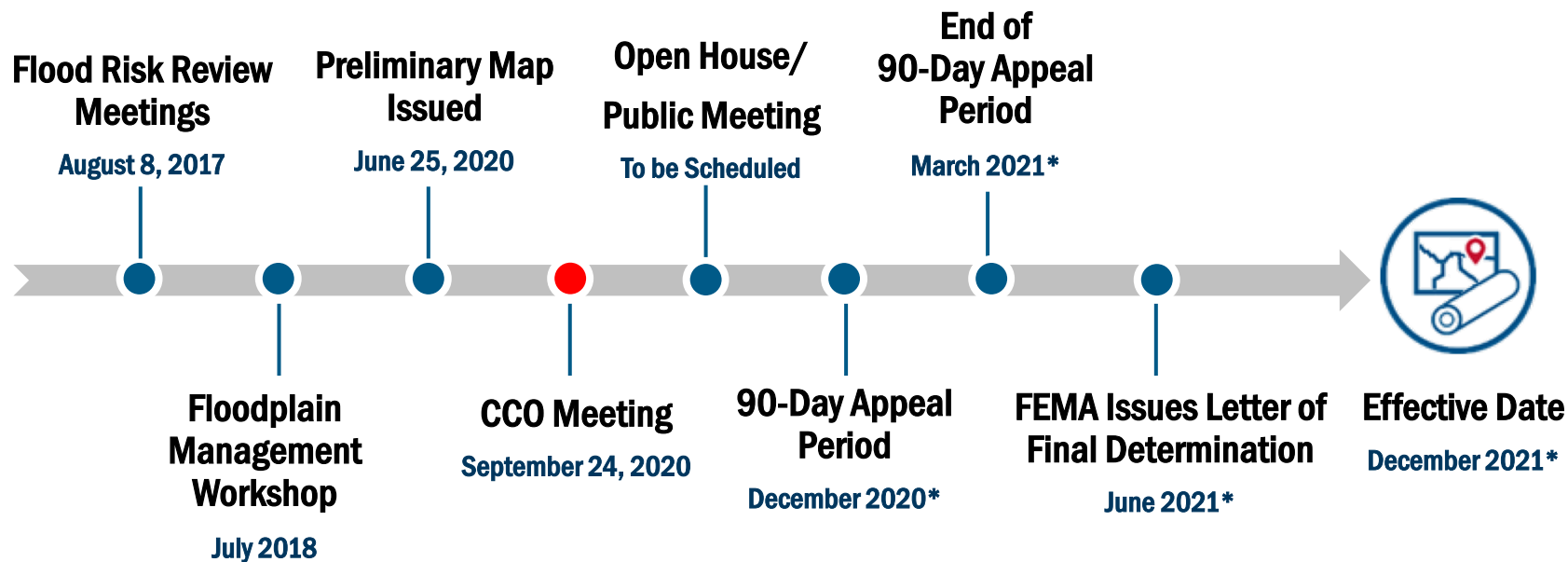


#3: Appeal Process

- **Appeal Period is 90 days**
- **Publication of notice in Federal Register**
 - Notification to communities by letter, including local newspaper publications
- **All are welcome to submit information**
 - FEMA recommends directing comments through local community officials to provide a consolidated picture
- **Appeals should be submitted to STARR II or FEMA Region V**
 - Additional instructions will be provided to community CEOs
- **FEMA will evaluate all appeals and comments for resolution after the appeal period**



Timeline for Manitowoc County Coastal Update



Understanding Floodplain Management Ordinance Requirements



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Participation in the National Flood Insurance Program

- **The NFIP is a voluntary program.**
- **Participation requires that communities adopt and enforce floodplain management regulations.**
- **The floodplain management regulations need to be based on the risk data provided by FEMA (the FIRM and FIS report).**
- **Participation in the NFIP makes federal flood insurance available to insure buildings and personal property inside buildings within your communities.**
- **Federally regulated lenders require flood insurance coverage for buildings in the SFHA that secure loans; insurance is also required as a condition of receiving Federal financial assistance to purchase, repair, improve, or rehabilitate buildings within the SFHA.**
- **Many forms of disaster assistance are either a type of Federal loan or other Federal financial assistance.**

Ordinance Adoption During Map Updates

Timeline Prior to Effective Date

- 6 months prior: FEMA 6-month LFD Letter
- 4 months prior: draft ordinance (suggested)
- 3 months prior: FEMA 90-day reminder letter
- 1 month prior: FEMA 30-day reminder letter

Community must update its ordinance to reference the effective date of the FIRM and FIS report before the end of the 6-month period (or community may be suspended from NFIP).



Where to Find Minimum NFIP Requirements

- **NFIP Minimum Floodplain Management Standards are found in Part 60 of Title 44, Code of Federal Regulations**
- **Coastal-specific standards are found in Part 60.3(e)**

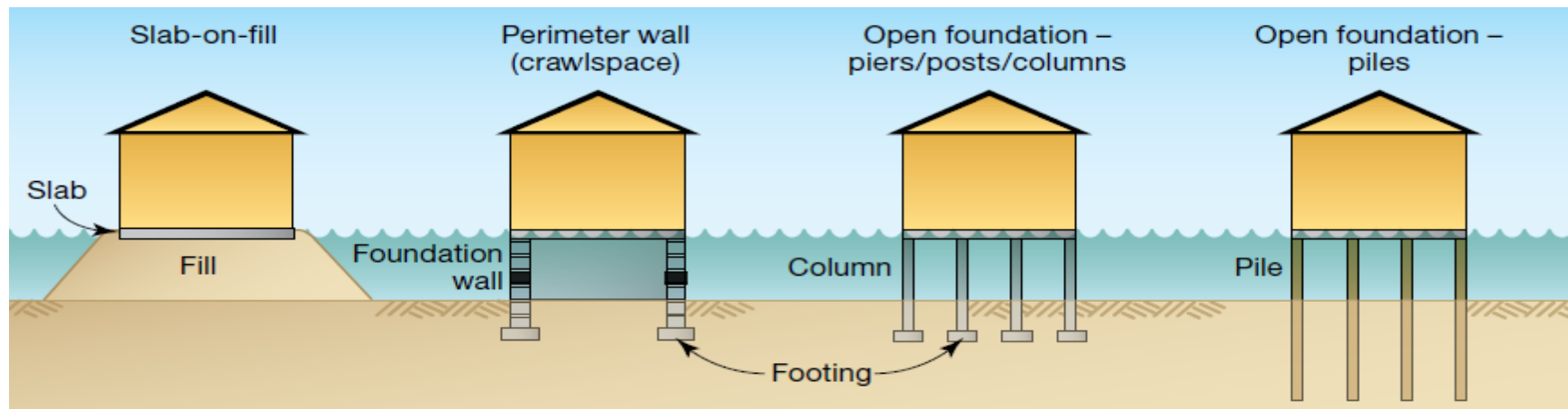
Differences in Development Requirements

A Zones

- Fill is allowed outside the floodway, or if it can be shown not to cause a rise in the BFE.
- Fully enclosed foundation walls (flood openings required) are allowed.
- The lowest floor must be elevated to or above the BFE.
- An as-built lowest floor elevation is required to be on file with the permit records.

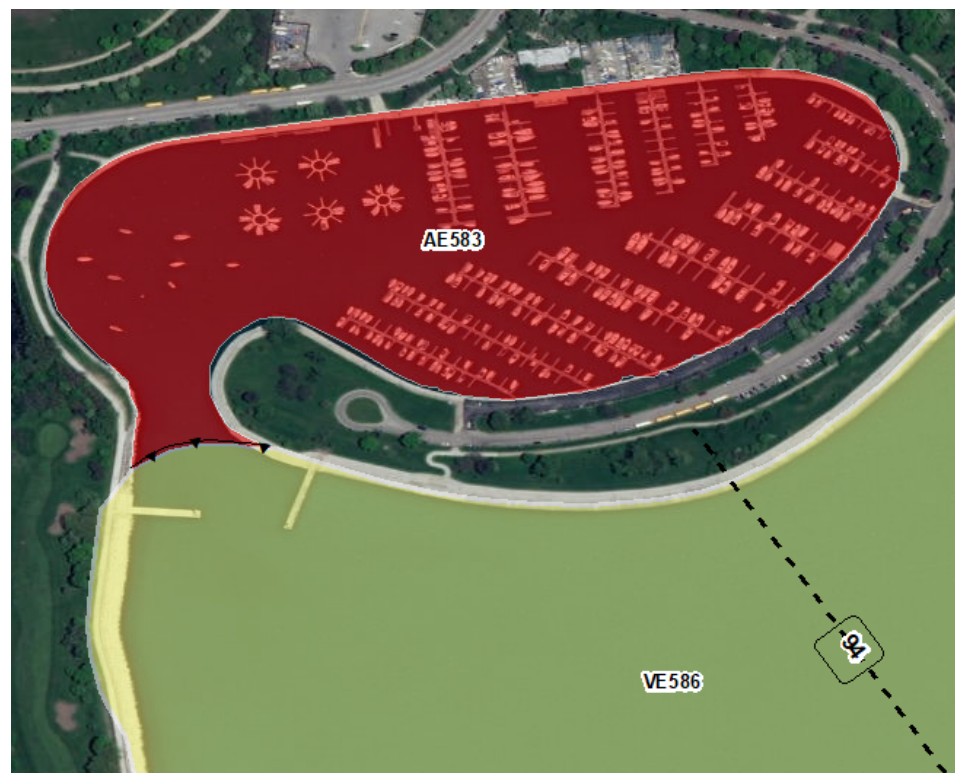
VE Zones (and AE Zones on the water side of a LiMWA)

- Fill is not allowed for structural support of buildings.
- Only open foundations on columns or piles, free of obstructions, or breakaway walls are allowed below the BFE.
- Bottom of lowest horizontal structural member to or above BFE, with an as-built elevation on file.
- A Professional Engineer or Architect shall certify the design of the structure, including wind loading, and that must be on file with the permit records.



LiMWA (Limit of Moderate Wave Action) on the Map

- The Community Rating System (CRS) benefits communities requiring VE zone construction standards in areas defined by the LiMWA or areas subject to waves greater than 1.5 feet.
- There is currently no distinction for insurance purposes between Zone AE and a “coastal” Zone AE on the water side of the LiMWA.



Understanding Flood Insurance



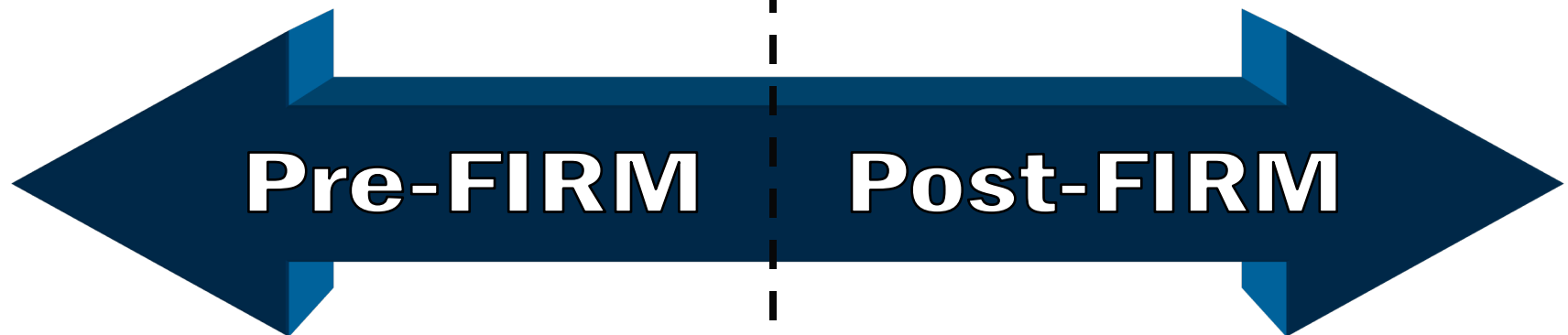
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Flood Insurance Basic Concepts

- Structures built on or before **December 31, 1974**, or before the effective date of the initial FIRM of the community, whichever is later.

- Structures built after **December 31, 1974**, OR on or after the effective date of the initial FIRM of the community, whichever is later.



Flood Insurance Basic Concepts

- **Pre-FIRM (subsidized) rates**
 - For structures built before the first maps of the community
 - Do not reflect the structure's true risk negatively or positively
 - Based on building type and occupancy
 - Subsidies are being phased out, with some categories increasing toward full risk more quickly
- **Post-FIRM (actuarial) rates**
 - Uses the structure's elevation information to determine risk
 - Based on the difference between the BFE and elevation of the lowest floor
 - Required for Post-FIRM structures, and optional for Pre-FIRM structures with an elevation certificate

Effects of New Flood Zones on Flood Insurance

- **The new FIRM may:**
 - Map a property into the SFHA for the first time
 - **Lender** may require them to get an insurance policy
 - Remove a property from the SFHA
 - **Lender** may drop the insurance requirement
 - Change the flood zone affecting the property
 - From an A zone to a VE zone (or from Zone AE to Zone AO, etc.)
 - Rating will not change unless the policy is allowed to lapse or the building is substantially improved
 - If the new zone results in a less costly premium, the policy can be endorsed to revise the rate to the new zone with a prorated refund for the difference for the remainder of the policy year. Insured needs to ask the **AGENT** to do this!

Insurance Rating and Product Possibilities

- **Newly Mapped (Zone A, AE, AO, and AH)**
 - Pricing starts at Preferred Risk Rates - bundled standard Preferred Risk Policy for the first year
 - Multiplier added after the first year
 - Must be newly mapped into an SFHA from zone on the previous FIRM
 - Must have two or fewer losses paid by NFIP or disaster assistance
- **Grandfathering**
 - Keeps lower rate zone and/or BFE
- **Two Ways**
 - Continuous coverage (pre- and post-FIRM)
 - Coverage obtained prior and through a map change
 - Built in compliance
 - **Post-FIRM ONLY**
 - Built in compliance with the map at the time
 - Not substantially improved later

NFIP Floodplain Management and Insurance

Frank Shockey

Senior NFIP Specialist

FEMA Region V

312-408-5321

frank.shockey@fema.dhs.gov

James Sink

Regional Flood Insurance Liaison

FEMA Region V

312-408-4421

james.sink@fema.dhs.gov

Robert Davis, P.E.

Wisconsin NFIP Coordinator

Wisconsin DNR

608-225-2720

Robert.Davis@Wisconsin.gov



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Hazard Mitigation Planning



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What is Hazard Mitigation?

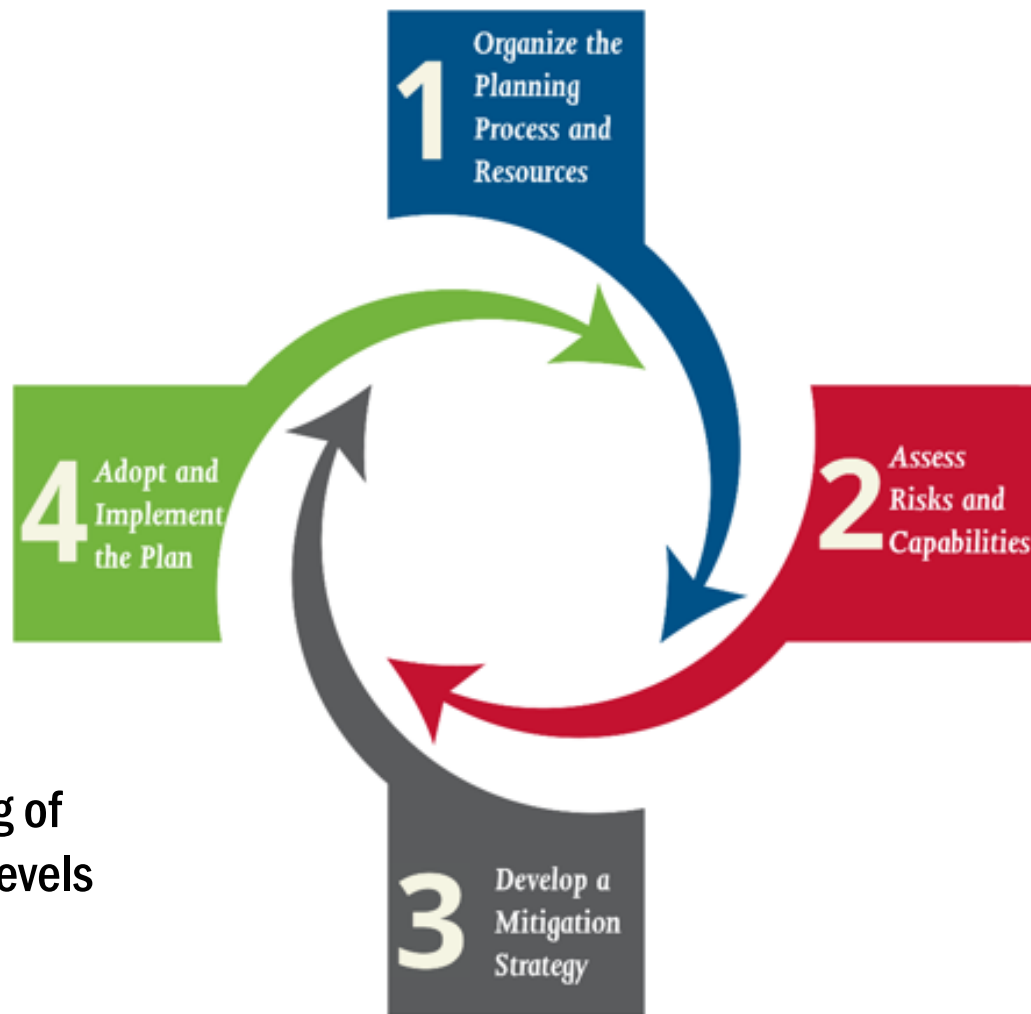
Any sustained action taken to reduce long-term risk to people and property from hazards and their effects.

Mitigation actions include:

- Removing existing structures from floodprone areas
- Elevating or floodproofing structures
- Stormwater management
- Floodwater storage and diversion
- Flood insurance
- Building, zoning, and floodplain management codes
- Wetland and riparian area protection
- Water/Sanitary sewer system protective measures

Benefits of Hazard Mitigation Planning

- Increases public awareness and understanding of risk areas and vulnerabilities by engaging the whole community
- Provides eligibility for certain FEMA programs
- Builds partnerships with diverse stakeholders
- Identifies potential risk reduction measures
- Improves communication and sharing of risk data and related products at all levels of government and with the public



Federal Planning Regulations

- **The Disaster Mitigation Act of 2000**
- **Establishes eligibility for FEMA Hazard Mitigation Assistance (HMA) programs**
 - **Plan approval is a precondition for receiving HMA grants**
- **Requires local governments to submit a plan to their State and FEMA for review**
- **Title 44 Code of Federal Regulations (CFR) 201.6**
- **Publishes requirements for approval of local mitigation plans**

Hazard Mitigation Assistance



Contact your State Hazard Mitigation Officer (SHMO)
to learn more about the application process.

WEM Mitigation Contacts and More Information

Web: <https://dma.wi.gov/DMA/wem/mitigation/hazard-mitigation>

WEM Main Office 608.242.3000

Robyn Fennig

State Hazard Mitigation Officer

robyn.fennig@wisconsin.gov

Want More Information?

Hazard Mitigation Planning: <https://www.fema.gov/emergency-managers/risk-management/hazard-mitigation-planning>

Hazard Mitigation Assistance (HMA): <https://www.fema.gov/grants/mitigation>



FEMA Engineering Library Data Requests

- Requests must be sent in writing to:

FEMA Engineering Library
3601 Eisenhower Ave., Ste. 500
Alexandria, VA 22304-6426

Or Fax: (703) 202-4090

- Request must include:

FIS Data Request Form

Applicable Fees

Payment Information Form

- Once the research has been completed, an information specialist will contact you to discuss the path forward.



Federal Emergency Management Agency
Washington, D.C. 20472

Flood Insurance Study (FIS) Data Requests

The Federal Emergency Management Agency (FEMA) has identified seven categories into which requests for Flood Insurance Study (FIS) backup (i.e., technical and administrative support) are separated. These categories and their associated fees are below:

Requests for Flood Insurance Backup Data	Fee
1. Portable Document Format (PDF) or Diskettes of hydrologic and hydraulic backup data for current or historical FISs	\$300, plus a \$93 per-case surcharge fee to recover the cost of library maintenance and archiving. For larger requests that require more than 4 hours of research, additional hours will be charged at \$40 per hour.
2. PDF or Mylar copies of topographic mapping developed during FIS process	\$300, plus a \$93 per-case surcharge fee to recover the cost of library maintenance and archiving. For larger requests that require more than 4 hours of research, additional hours will be charged at \$40 per hour.
3. PDF of survey notes developed during FIS process	\$300, plus a \$93 per-case surcharge fee to recover the cost of library maintenance and archiving. For larger requests that require more than 4 hours of research, additional hours will be charged at \$40 per hour.
4. PDF of individual Letters of Map Change (LOMCs)	\$40 for first letter; \$10 for each additional letter in the same request. Requesters will be notified about availability of the data and the fees associated with the requested data.
5. PDF of preliminary map panels	\$35 for first panel; \$2 for each additional panel in the same request. Requesters will be notified about availability of the data and the fees associated with the requested data.
6. DVDs of Digital Line Graph files, FIRM files or Digital LOMR attachment files	\$150 per county or Digital LOMR attachment shape file. Requesters will be notified about availability of the data and the fees associated with the requested data.
7. Computer diskettes and user manuals for FEMA computer programs	\$25 per copy. Requesters will be notified about availability of the data and the fees associated with the requested data.

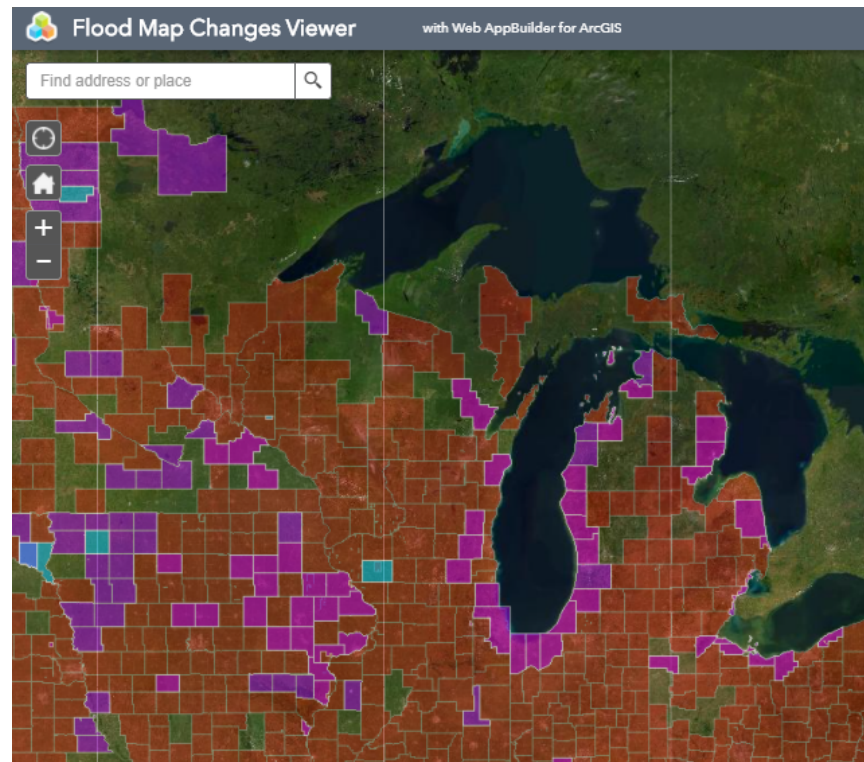
As shown in the table above, for Categories 1-3, an initial fee of \$300 is required to initiate the request and required before the requested data will be provided. If the data requested are available and the request is not cancelled, the final fee is calculated as a sum of the standard per-product charge plus a per-case surcharge of \$93, to help recover library maintenance and archiving costs. The total costs of processing requests in Categories 1- 3 will vary based on the complexity of the research involved in retrieving the data and the volume and medium of the data to be reproduced and distributed. The initial flat fee will be applied against the total costs to process the request, and FEMA will invoice the requester for the balance plus the per-case surcharge before the data are provided. No data will be provided to a requester until all required fees have been paid.

For Categories 4- 7, there is no initial fee to initiate a request for data. Requesters will be notified about the availability of, and the fees associated with, the requested data.



Mapping Resources

- FEMA Flood Map Changes Viewer
msc.fema.gov/fmcv
- Preliminary Flood Hazard Data
www.fema.gov/view-your-communitys-preliminary-flood-hazard-data
- Steady State Program
msc.fema.gov



Questions and Additional Information

Visit:

www.greatlakescoast.org

www.fema.gov/preliminaryfloodhazarddata

FEMA Region V

Ken Hinterlong

312-408-5529

Ken.Hinterlong@fema.dhs.gov

STARR II (Contractor)

Nicole Metzger

757-327-7137

Nicole.Metzger@atkinsglobal.com



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Question & Answer Session



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