

# IOSCO COUNTY Community Consultation Officers (CCO) Meeting

July 9, 2020





# **TODAY'S AGENDA**

**Reviewing the Updated Flood Risk Data for Your County** 

Next Steps in the Map Adoption Process

**Understanding Floodplain Management Ordinance Requirements** 

**Understanding Flood Insurance** 

**Hazard Mitigation Planning** 

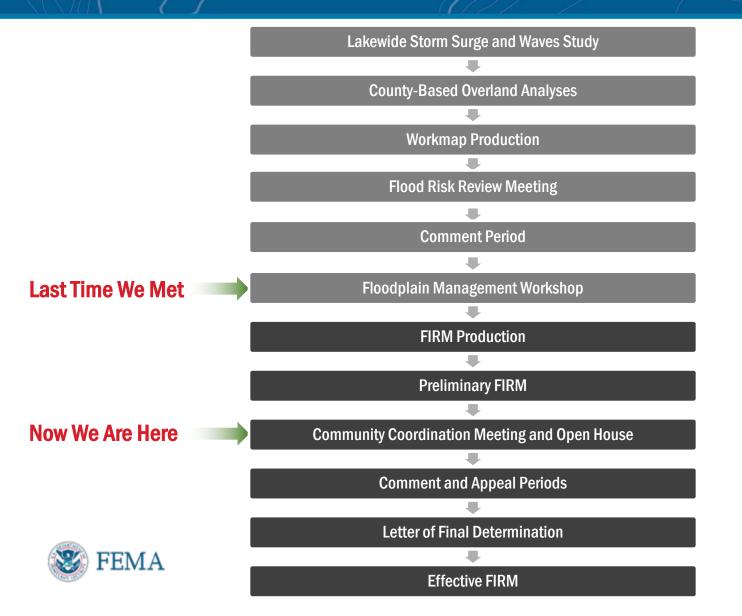
### **The National Flood Insurance Program**

The National Flood Insurance Program, or NFIP, balances three related areas that must support each other. **Flood Hazard Mapping Floodplain Management Flood Insurance** 





# The Status of this Study





# Reviewing the Updated Flood Risk Data for your County





# Why is FEMA Updating Your Flood Maps?

The Great Lakes Coastal Flood Study is using uniform methodology, updated terrain data, and modern wave modeling techniques to provide updated flood risk information for areas around each of the Great Lakes.

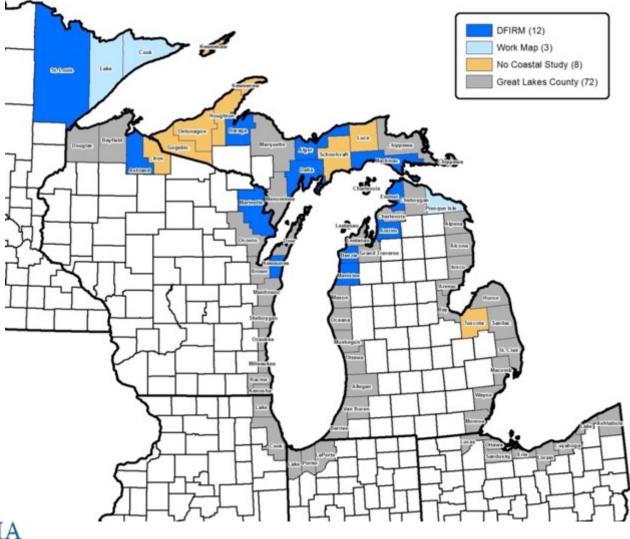
Many factors contribute to flood map revisions:

- Population growth and increased development
- Movement in rivers and shorelines
- Changing technology and improved modeling techniques and data





# **Program Goals and Status**





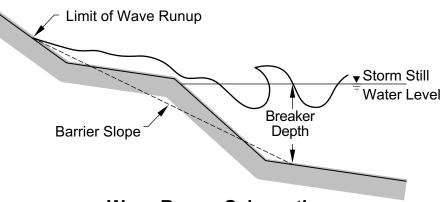


### The Great Lakes Coastal Flood Study Approach

### **Regional Study Approach**

- Lakewide water level and wave analysis
  - 151 storms from 1960 to 2009
  - Modeling conducted by STARR in 2017
- Greater consistency in assumptions
- Reduces number of boundary conditions





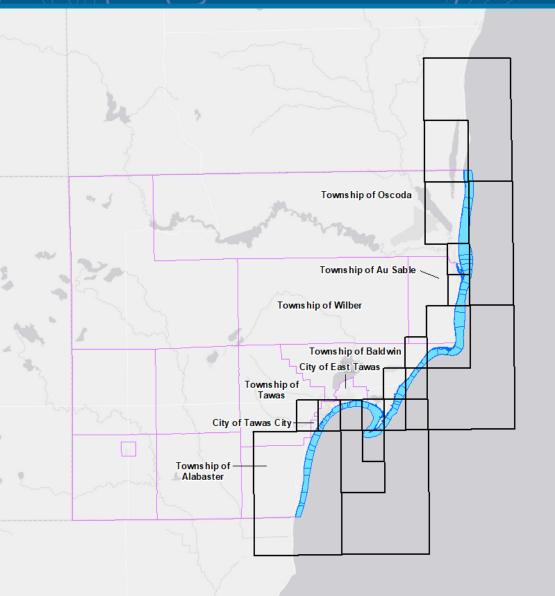
Wave Runup Schematic from FEMA Great Lakes Coastal Guidelines "D.3" Update

### Local/County-Level Activities

- Mapping tasks performed at the county level
- Nearshore wave transformations
- Episodic erosion
- Wave setup
- Runup and overtopping
- Overland wave propagation



### Flood Study Overview– losco County

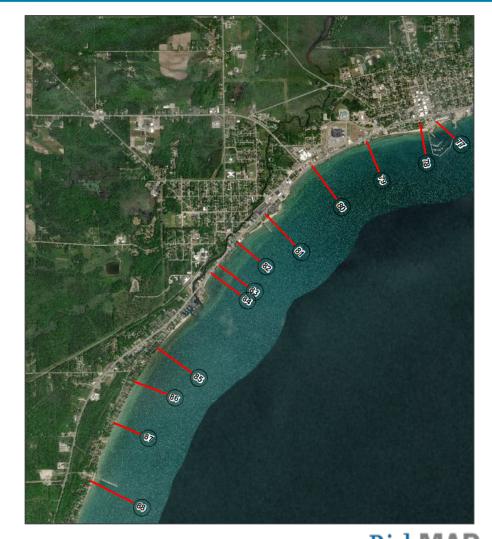


- Coastal detailed study (Zone AE/VE/AO/AH) – 38 shoreline miles
- Tie-ins to detailed study (Zone AE) – 0.3 miles of riverine streams
- Tie-ins to approximate study (Zone A) – 0.05 miles of riverine streams

### The Great Lakes Coastal Flood Study in losco County

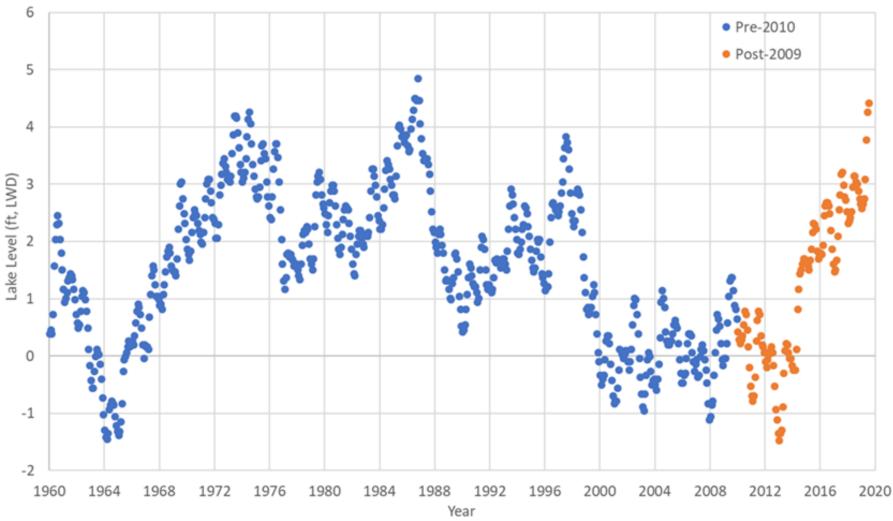
### **Iosco County Coastal Flood Hazard Analysis:**

- 38 miles of coastline
- 98 coastal transects
- Transects placed at representative shoreline reaches based on:
  - Topography
  - Exposure
  - Shoreline material
  - Upland development
- Integration of riverine and coastal Special Flood Hazard Area topography
  - 2013 U.S. Army Corps of Engineers LiDAR





# **Lake Huron Water Levels**







# **Special Flood Hazard Areas (SFHAs)**

#### Zone VE

- Coastal high-hazard zone, where wave action and/or high-velocity water can cause structural damage during the 1-percent-annual-chance flood
- Wave heights or wave runup >= 3 feet
- Subdivided into elevation zones, and BFEs are assigned

#### Zone AE

- Applied in areas subject to lower wave energy or inundation by the 1-percent-annual-chance flood
- Wave heights or wave runup < 3 feet
- Subdivided into elevation zones, and BFEs are assigned

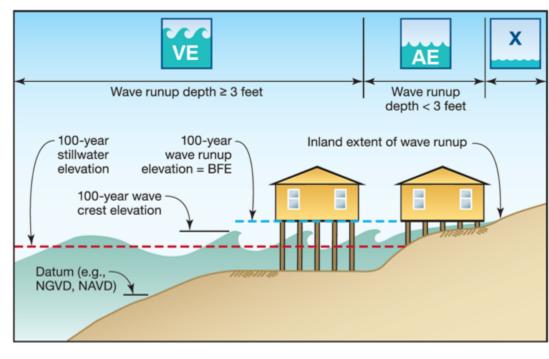
#### Zone AO

- Applied in areas of sheet-flow and shallow flooding
- Given an associated depth instead of a BFE

#### Zone AH

- Applied in areas of ponding
- Assigned a BFE







### Wave Runup Mapping

- Wave runup is very sensitive to shoreline characteristics, especially slope
- Single Base Flood Elevation (BFE)
- Gutters perpendicular to the shore divide the BFEs
- Transitional zones capture changes in shoreline characteristics between transects



Transects

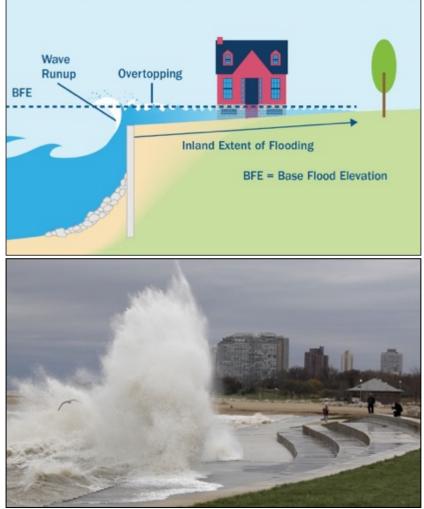
AE

AH AO VE

**Iosco Flood Hazard Information** 



### Wave Overtopping



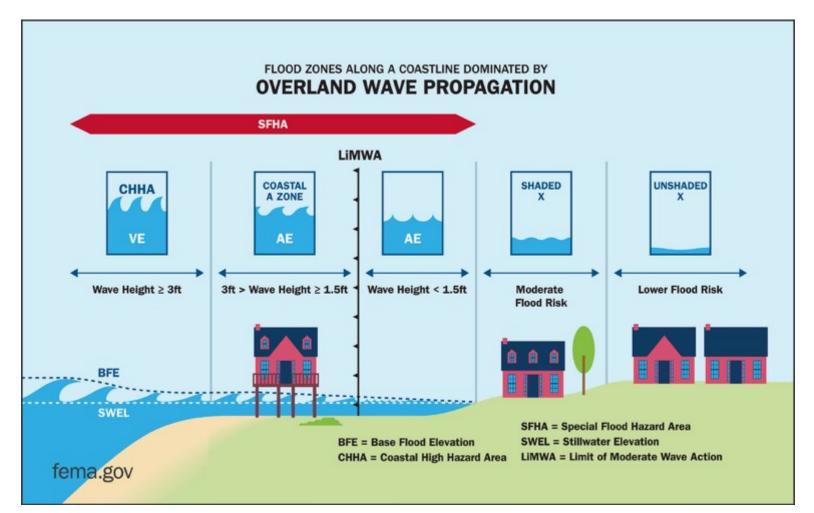
- Wave overtopping occurs when the wave runup elevation exceeds the barrier's crest elevation
- When overtopping occurs, the zone behind the barrier is designated as:
  - AE if the landward slope is positive
    - BFE established based on runup elevation
  - AO if the landward slope is negative
    - Sheet flow depth established
  - AH if the landward slope is negative and flow is trapped behind a barrier
    - BFE established
- The overtopping rate determines VE splash zones and sheet flow depths



Photo: Green, M. Spencer. AP Photo. 2012. September 4,2014. http://journalstar.com/ap/business/two-story-waves-on-great-lakeshalt-shipping/article\_bcf2bb34-b528-52f5-8cd4-0c57e7ea8922.html



### **Overland Wave Propagation Mapping**



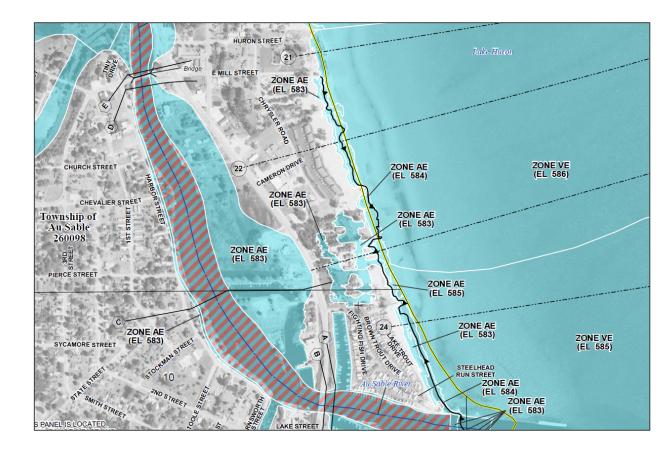




# **Scope of Work: Riverine-Coastal SFHA Integration**

### **IOSCO COUNTY**

- Detailed Zone AE
  - Au Sable River
  - Tawas River
- Approximate Zone A
  - Mason Creek
  - Old Au Sable River
  - Lake Huron Trib 2
  - Lake Huron Trib 3.1.1.1
  - Lake Huron Trib 3.1.1.2

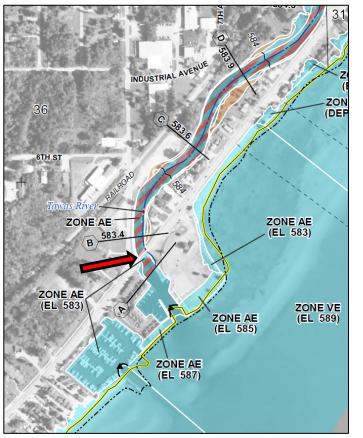




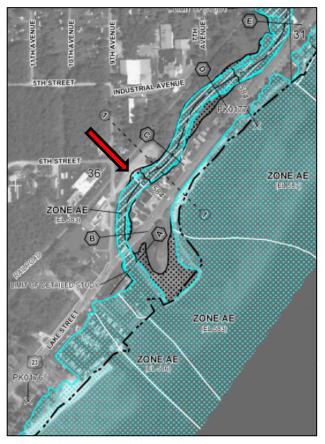


### **Scope of Work: Integrating Riverine and Coastal Data**

#### **Updated Tie-In to Tawas River Zone AE**



#### **Effective Tie-In to Zone AE**



Limits of coastal flood effects from Lake Huron are shown on the FIRM (white line)
FEMA



# Summary of Letters of Map Change (LOMCs) for losco County

SOMA-1

#### PRELIMINARY SUMMARY OF MAP ACTIONS

Community: OSCODA, TOWNSHIP OF

Community No: 260101

#### 2A. LOMCs on Revised Panels

LOMC	Case No.	Date Issued	Project Identifier	Original Panel	Current Panel
LOMA	97-05-3794A	10/17/1997	LAKE HURON SAND BEACH SUBDIVISION - LOTS 131 & 132 - 7791 E. CEDAR LAKE DRIVE	2601010025C	26069C0140F
LOMA	99-05-1458A	01/15/1999	LAKE HURON SAND BEACH SUBDV. NO. 4 - LOTS 436-437 - 7499 CEDAR LAKE DRIVE	2601010025C	26069C0280F
LOMA	99-05-3442A	04/07/1999	RIVERBEND POINTE CONDOMINIUM - UNIT 11	2601010050C	56069C0286E 56069C0287F
LOMA	99-05-3304A	04/14/1999	SECTION 21 - PART OF GOV'T LOT 2 - 6395 WOODLAND DR	2601010050C	26069C0280F
LOMA	99-05-3980A	04/28/1999	6865 LOUD DR	2601010025C	26069C0280F
LOMA	99-05-4618A	05/28/1999	7947 EAST CEDAR LAKE DRIVE	2601010025C	26069C0140F
LOMA	00-05-2114A	05/31/2000	7953 CEDAR LAKE DRIVE	2601010025C	26069C0140F
LOMA	01-05-815A	02/07/2001	VAN ETTAN LAKESIDE, LOT 4; 6275 WOODLAND DRIVE	2601010050C	26069C0280F
LOMA	01-05-1779A	05/04/2001	6997 LOUD DRIVE, PART OF NE FRACTIONAL 1/4 OF SECTION 17, T 24 N, R 9 E	2601010025C	26069C0280F
LOMA	02-05-0188X	10/19/2001	LAKEWOOD WEST SUBDIVISION, LOT 4; 4669 BEACHWOOD CIRCLE	2601010025C	26069C0280F

All LOMCs were addressed in the preliminary Summary of Map Actions (SOMA) and placed into one of four categories:

- 1. Incorporated
- 2. Not incorporated (validated)
  - LOMCs on revised panels
  - LOMCs on unrevised panels
- 3. Superseded
- 4. To be redetermined

# Be sure to review the preliminary SOMA for completeness

If you notice a LOMC is missing from the list, submit the omission with your comments



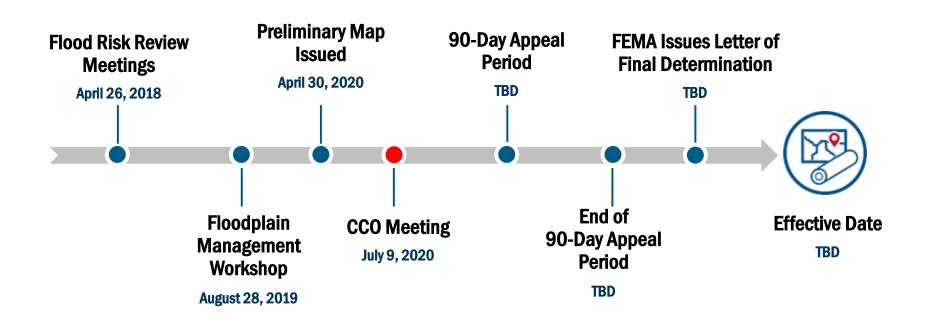


# Next Steps in the Map Adoption Process





### **Timeline for losco County Coastal Update**







# **4-Step Pre-Adoption Process**









Inform the Community

### Gather Comments and Additional Data

**Appeal Process** 

**LFD** Issued





### **#1: Inform the Community – Upcoming Open House**

- Viewing digital map viewer
- Opportunity to share program information with property owners
- Comment sheets collected
- Attendees notified as process moves forward







### **#2: Gather Community Comments**

- Homeowners may choose to submit comments through community officials
- FEMA requests that community officials forward the initial round of comments to FEMA no later than September 14, 2020







## **#3: Appeal Process**

Appeal Period is 90 days

### Publication of notice in Federal Register

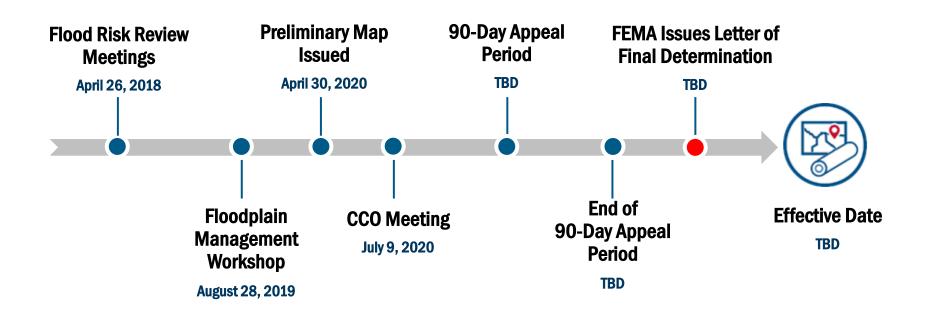
- Notification to communities by letter, including local newspaper publications
- All are welcome to submit information
  - FEMA recommends directing comments through local community officials to provide a consolidated picture
- Appeals should be submitted to STARR II or FEMA Region V
  - Additional instructions will be provided to community CEOs
- FEMA will evaluate all appeals and comments for resolution after the appeal period







# **#4: Issuing the Letter of Final Determination**







Understanding Floodplain Management Ordinance Requirements





### **Participation in the National Flood Insurance Program**

- The NFIP is a voluntary program.
- Participation requires that communities adopt and enforce floodplain management regulations.
- The floodplain management regulations need to be based on the risk data provided by FEMA (the FIRM and FIS report).
- Participation in the NFIP makes Federal flood insurance available within your communities to insure buildings and personal property.
- Federally regulated lenders require flood insurance coverage for buildings in the SFHA; insurance is also required as a condition of receiving Federally-backed loans to purchase, repair, improve, or rehabilitate buildings within the SFHA.
- Many forms of disaster assistance are either a type of Federal loan or other Federal financial assistance.





### **Ordinance Adoption During Map Updates**

### Timeline prior to effective date

- 6 months prior: FEMA 6-month LFD mailing
- 4 months prior: draft ordinance (suggested)
- 3 months prior: FEMA 90-day reminder letter
- 1 month prior: FEMA 30-day reminder letter

Community must update its ordinance to reference the effective date of the FIRM and FIS report <u>before</u> the end of the 6-month period (or community may be suspended from NFIP).







### Where to Find Minimum NFIP Requirements

- NFIP Minimum Floodplain Management Standards are found in Part 60 of Title 44, Code of Federal Regulations
- Coastal-specific standards are found in Part 60.3(e)
- In Michigan, pursuant to the Stille-DeRossett-Hale Single State Construction Code Act of 1972, the Michigan State Building Code applies throughout the State.
- With the community ordinance referencing the applicable FIRM and FIS, the Michigan Building Code meets NFIP minimum floodplain standards.
  - 2015 I-Codes checklist: <a href="https://www.fema.gov/media-library/assets/documents/100537">https://www.fema.gov/media-library/assets/documents/100537</a>
  - 2018 I-Codes checklist: <a href="https://www.fema.gov/media-library/assets/documents/156934">https://www.fema.gov/media-library/assets/documents/156934</a>





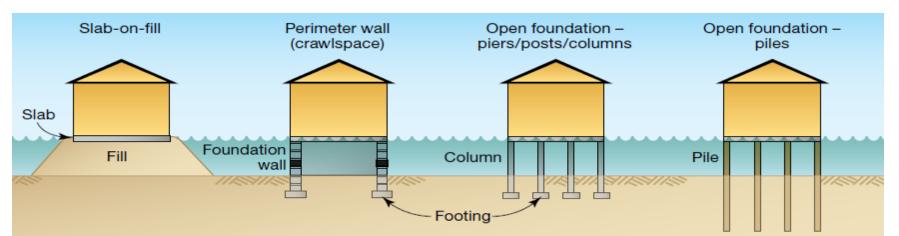
### **Differences in Development Requirements**

### **A Zones**

- Fill is allowed outside the floodway, or if it can be shown not to cause a rise in the BFE.
- Fully enclosed foundation walls (flood openings required) are allowed.
- The lowest floor must be elevated to or above the BFE.
- An as-built lowest floor elevation is required to be on file with the permit records.

### VE Zones (and AE Zones on the water side of a LiMWA)

- Fill is not allowed for structural support of buildings.
- Only open foundations on columns or piles, free of obstructions, or breakaway walls are allowed below the BFE.
- Bottom of lowest horizontal structural member must be at or above BFE, with an as-built elevation on file.
- A Professional Engineer or Architect must certify the design of the structure, including wind loading, and that must be on file with the permit records.



### LiMWA (Limit of Moderate Wave Action) on the Map

- A requirement to use 60.3(e) coastal high-hazard standards applies under the Michigan State Building Code through its reference to ASCE 24-14
- Community Rating System (CRS) benefit for communities requiring Zone VE construction standards in areas defined by LiMWA or areas subject to waves greater than 1.5 feet
- There is currently no distinction for <u>insurance</u> purposes between Zone AE and "coastal" AE zone on the water side of the LiMWA







# **Understanding Flood Insurance**





### **Flood Insurance Basic Concepts**

- Structures built on or before December 31, 1974, or before the effective date of the initial FIRM of the community, whichever is later.
- Structures built after December 31, 1974, OR on or after the effective date of the initial FIRM of the community, whichever is later.

# Pre-FIRM Post-FIRM





### **Flood Insurance Basic Concepts**

### Pre-FIRM (subsidized) rates

- For structures built before the first maps of the community
- Do not reflect the structure's true risk, negatively or positively
- Based on building type and occupancy
- Subsidies are being phased out, with some categories increasing toward full risk more quickly

### Post-FIRM (actuarial) rates

- Uses the structure's elevation information to determine risk
- Based on the difference between the BFE and the elevation of the lowest floor
- Required for Post-FIRM structures, and optional for Pre-FIRM structures with an elevation certificate





### **Effects of New Flood Zones on Flood Insurance**

- The new FIRM may:
  - Map a property into the SFHA for the first time
    - Lender may require an insurance policy
  - Remove a property from the SFHA
    - Lender may drop the insurance requirement
  - Change the flood zone affecting the property
    - From an A zone to a VE zone (or from Zone AE to Zone AO, etc.)
    - Rating will not change unless the policy is allowed to lapse or the building is substantially improved
    - If the new zone results in a less costly premium, the policy can be endorsed to revise the rate to the new zone with a prorated refund for the difference for the remainder of the policy year. Insured needs to ask the AGENT to do this!





### **Insurance Rating and Product Possibilities**

### Newly Mapped (Zone A, AE, AO, and AH)

- Pricing starts at Preferred Risk Rates bundled standard Preferred Risk Policy for the first year
- Multiplier added after the first year
- Must be newly mapped into an SFHA from zone on the previous FIRM
- Must have two or fewer losses paid by the NFIP or disaster assistance

- Grandfathering
  - Keeps lower rate zone and/or BFE
- Two Ways
  - Continuous coverage (pre- and post-FIRM)
    - Coverage obtained prior and through a map change
  - Built in compliance
    - Post-FIRM ONLY
    - Built in compliance with the map at the time
    - Not substantially improved later





#### **Insurance Rating and Product Possibilities**

- Newly Mapped
- Exceptions
  - Can't be community's first FIRM
  - Multi-unit buildings insured under the RCBAP
  - Policy can't be first purchased more than 12 months after the effective date of the FIRM
  - Building can't be altered or substantially improved

- Grandfathering (Standard)
- Exceptions
  - Can't have a lapse in coverage
  - Building can't be altered or substantially improved





#### **Resources for Insurance**

- Floodsmart.gov
- FEMA.gov

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Search anything on fema.gov		GO

- Grandfathering
- Newly Mapped PRP
- Flood Insurance Reform

#### Flood Insurance Manual

- <u>https://www.fema.gov/flood-insurance-manual</u>
- General Rules
- Newly Mapped
- Rating
- Flood Insurance Rate Maps
  - msc.fema.gov





#### **NFIP Floodplain Management and Insurance**

Frank Shockey Senior NFIP Specialist FEMA Region V 312-408-5321 frank.shockey@fema.dhs.gov

Mollie Rosario NFIP Specialist FEMA Region V 312-408-4458 mollie.rosario@fema.dhs.gov James Sink Regional Flood Insurance Liaison FEMA Region V 312-408-4421 james.sink@fema.dhs.gov

Matt Occhipinti Michigan NFIP Coordinator Michigan EGLE 616-204-1708 occhipintim@michigan.gov





## **Hazard Mitigation Planning**





#### What is Hazard Mitigation?

# Any sustained action taken to reduce long-term risk to people and property from hazards and their effects.

Mitigation actions include:

- Removing existing structures from floodprone areas
- Elevating or floodproofing structures
- Stormwater management
- Floodwater storage and diversion
- Flood insurance
- Building, zoning, and floodplain management codes
- Wetland and riparian area protection
- Water/Sanitary sewer system protective measures





#### **Benefits of Hazard Mitigation Planning**

- Increases public awareness and understanding of risk areas and vulnerabilities by engaging the whole community
- Provides eligibility for certain FEMA programs
- Builds partnerships with diverse stakeholders
- Identifies potential risk reduction measures
- Improves communication and sharing of risk data and related products at all levels of government and with the public





### **Federal Planning Regulations**

The Disaster Mitigation Act of 2000

- Establishes eligibility for FEMA Hazard Mitigation Assistance (HMA) programs
  - Plan approval is a precondition for receiving HMA grants
- Requires local governments to submit a plan to their State and FEMA for review

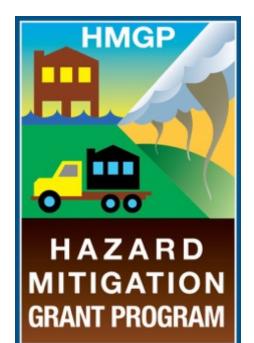
Title 44 Code of Federal Regulations (CFR) 201.6

Publishes requirements for approval of local mitigation plans





#### **Hazard Mitigation Assistance**







Contact your State Hazard Mitigation Officer (SHMO) to learn more about the application process.





#### **EMHSD Mitigation Contacts and More**

Web: <u>https://www.michigan.gov/msp/0,4643,7-123-72297\_60152---,00.html</u> Phone: (517) 284-3745

Matt Schnepp State Hazard Mitigation Officer (517) 284-3950 schneppm1@Michigan.gov

Mike Sobocinski State Hazard Mitigation Planner (517) 284-3947 SobocinskiM@Michigan.gov

#### Want More Information?

Hazard Mitigation Planning: <u>https://www.fema.gov/hazard-mitigation-planning</u> Hazard Mitigation Assistance: <u>https://www.fema.gov/hazard-mitigation-assistance</u> Mitigation Planning Resources: <u>https://www.fema.gov/hazard-mitigation-planning-resources</u>





#### **FEMA Engineering Library Data Requests**

• Requests must be sent in writing to:

FEMA Engineering Library 3601 Eisenhower Ave., Ste. 500 Alexandria, VA 22304-6426

*Or* Fax: (703) 202-4090

• Request must include:

FIS Data Request Form Applicable Fees Payment Information Form

 Once the research has been completed, an information specialist will contact you to discuss the path forward.



Federal Emergency Management Agency Washington, D.C. 20472

#### Flood Insurance Study (FIS) Data Requests

The Federal Emergency Management Agency (FEMA) has identified seven categories into which requests for Flood Insurance Study (FIS) backup (i.e., technical and administrative support) are separated. These categories and their associated fees are below:

Despects for Flood Incompany, Boolean	
Requests for Flood Insurance Backup Data	Fee
1. Portable Document Format (PDF) or	\$300, plus a \$93 per-case surcharge fee to recover the cost of
Diskettes of hydrologic and hydraulic	library maintenance and archiving. For larger requests that
backup data for current or historical	require more than 4 hours of research, additional hours will be
FISs	charged at \$40 per hour.
2. PDF or Mylar copies of topographic	\$300, plus a \$93 per-case surcharge fee to recover the cost of
mapping developed during FIS process	library maintenance and archiving. For larger requests that
	require more than 4 hours of research, additional hours will be
	charged at \$40 per hour.
3. PDF of survey notes developed during	\$300, plus a \$93 per-case surcharge fee to recover the cost of
FIS process	library maintenance and archiving. For larger requests that
	require more than 4 hours of research, additional hours will be
	charged at \$40 per hour.
4. PDF of individual Letters of Map	\$40 for first letter; \$10 for each additional letter in the same
Change (LOMCs)	request. Requesters will be notified about availability of the
	data and the fees associated with the requested data.
5. PDF of preliminary map panels	\$35 for first panel; \$2 for each additional panel in the same
	request. Requesters will be notified about availability of the
	data and the fees associated with the requested data.
6. DVDs of Digital Line Graph files,	\$150 per county or Digital LOMR attachment shape file.
FIRM files or Digital LOMR	Requesters will be notified about availability of the data and
attachment files	the fees associated with the requested data.
7. Computer diskettes and user manuals	\$25 per copy. Requesters will be notified about availability of
for FEMA computer programs	the data and the fees associated with the requested data.

As shown in the table above, for Categories 1-3, an initial fee of \$300 is required to initiate the request and required before the requested data will be provided. If the data requested are available and the request is not cancelled, the final fee is calculated as a sum of the standard per-product charge plus a per-case surcharge of \$93, to help recover library maintenance and archiving costs. The total costs of processing requests in Categories 1-3 will vary based on the complexity of the research involved in retrieving the data and the volume and medium of the data to be reproduced and distributed. The initial flat fee will be applied against the total costs to process the request, and FEMA will invoice the requester for the balance plus the per-case surcharge before the data are provided. No data will be provided to a requester until all required fees have been paid.

For Categories 4- 7, there is no initial fee to initiate a request for data. Requesters will be notified about the availability of, and the fees associated with, the requested data.



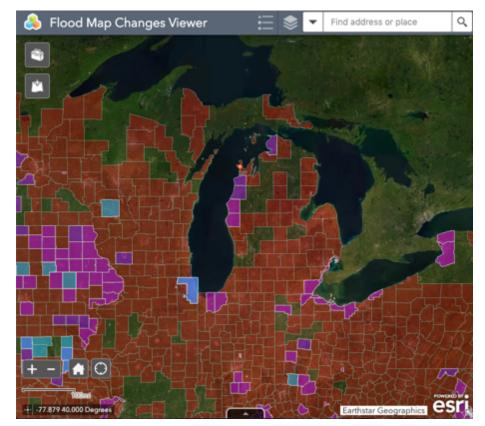
#### **Mapping Resources**

- FEMA Flood Map Changes Viewer <u>msc.fema.gov/fmcv</u>
- Preliminary Flood Hazard Data

www.fema.gov/view-your-communityspreliminary-flood-hazard-data

Steady State Program

msc.fema.gov







#### **Questions and Additional Information**

Visit:

www.greatlakescoast.org

www.fema.gov/preliminaryfloodhazarddata

FEMA Region V John Wethington 312-408-5485 John.Wethington@fema.dhs.gov

STARR II (Contractor) Shilpa Anand 301-220-2488 Shilpa.Anand@Stantec.com NFIP Region V BSA Manager Catrina Covino 260-417-9254

Catrina.Covino@fema.dhs.gov





## **Question & Answer Session**



